## UST POLICY COMMISSION MEETING

## REPORTER'S TRANSCRIPT OF PROCEEDINGS

Phoenix, Arizona
September 18, 2002
9:13 o'clock a.m.

UST POLICY COMMISSION

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               THE MEETING OF THE UST POLICY COMMISSION held on
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     September 18, 2002, at 9:13 o'clock a.m., at the Arizona
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     Department of Environmental Quality, 1110 W. Washington
     Street, Room 250, Phoenix, Arizona, in the presence of:
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 5
               Michael O'Hara, Chairman
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               Roger Beal
               Ian Bingham
               Elijah Cardon
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               Theresa Foster
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               Harold Gill
               Nancy Jamison
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     ABSENT MEMBERS:
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               Michael Denby, Vice Chairman
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               Karen Holloway
               Myron Smith
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Phoenix, Arizona 1 September 18, 2002 9:13 o'clock a.m. 2 3 PROCEEDINGS 4 CHAIRMAN O'HARA: I'm going to go ahead and call this meeting to order. Thank you for being here for 5 the September meeting of the UST Policy Commission. 6 7 don't yet have a quorum. So we are going to rearrange the agenda quickly and come back to Item 2. 8 First, we will call off with a roll-call on my 9 10 left. 11 MS. FOSTER: I'm Theresa Foster. 12 MR. BINGHAM: Ian Bingham. 13 MR. BEAL: Roger Beal. 14 MR. O'HARA: Mike O'Hara. 15 MS. JAMISON: Nancy Jamison. 16 MR. GILL: Hal Gill. 17 CHAIRMAN O'HARA: Okay. We are going to skip Item 2 and come back since we need a quorum. We have 18 19 a pretty lengthy agenda today, so hopefully we can get through most of it and try and stay concise. 20 Starting with Item 3 are ADEQ updates. And the 21 first item is a presentation and discussion of the 2003 22 23 State Assurance Fund cost ceilings. I think DEQ is 24 prepared to make a presentation. Tara. 25 MS. ROSIE: Tara Rosie, ADEQ staff. What we

- 1 have done is we have given the Policy members three
- 2 documents. The first document is a summary document. The
- 3 second is a draft copy of general notes for the 2003
- 4 cost ceilings. And then there is a copy of the
- 5 descriptions for the 2003 cost-ceiling items.
- The summary document was prepared to identify
- 7 for you differences between this document and previous
- 8 cost ceilings. And after several meetings with
- 9 stakeholders, we did have quite a bit of input from the
- 10 stakeholders; and we tried to address all of their
- 11 comments and concerns. And I think when you go through
- 12 the summary, you'll notice those areas where we attempted
- to address their concerns and either implemented them in
- 14 the new cost ceilings or determined that, in fact, the old
- 15 cost ceilings were not appropriate and had to be deleted.
- We hope to have the survey sent in October
- 17 because, as you know, we're shooting for the December 15th
- 18 date of having all of this together.
- 19 CHAIRMAN O'HARA: You want to send surveys
- 20 out in October, you said?
- MS. ROSIE: That's what we are shooting for.
- CHAIRMAN O'HARA: Did you want approval from
- 23 the Commission on this document as policy? Is that
- 24 what -- or you are just presenting it to us and then
- 25 you'll do the surveys?

- 1 MS. ROSIE: We are presenting it to you for
- 2 your review.
- 3 CHAIRMAN O'HARA: Do we need to vote on it,
- 4 approve it?
- MR. GILL: No, because we haven't seen it
- 6 yet, this is the first time. And we haven't looked at it
- 7 at the subcommittee or anything.
- 8 CHAIRMAN O'HARA: The problem is going to be
- 9 if they are going to go ahead and send surveys in October
- 10 and we come back and say, We don't like X, Y, Z, the
- 11 surveys are out of the door. So what's the recommended
- 12 process?
- 13 MR. GILL: Start doing subcommittee meetings
- 14 immediately.
- 15 CHAIRMAN O'HARA: On this document.
- MR. GILL: And do it every day if we have
- 17 to. We have not had a chance to look at it. We basically
- 18 had one substantive discussion with stakeholders on one
- 19 issue, maybe two, because we've never seen the document
- 20 yet. And so we -- it needs to be discussed, granted.
- I understand with the restructuring, that caused
- 22 some problems with the time frames. But we have to get
- 23 into the document. And this is exactly what we were
- 24 waiting for, was a document to start reviewing. And I
- 25 think there is a lot of -- had been a lot of discussion

- 1 prior to and while this has been coming. We think that
- 2 the issues that were -- many of the issues that were of
- 3 concern had been addressed. But we still have not had
- 4 anything to look at.
- 5 CHAIRMAN O'HARA: Nancy.
- 6 MS. JAMISON: Mr. Chairman, Tara, what is
- 7 the purpose of the surveys? To whom will they be sent?
- 8 What are you going to do with the surveys when you get
- 9 them back? Are they to get input on making the final
- 10 determinations on cost ceilings?
- 11 MS. ROSIE: Yes, that's exactly correct.
- MS. JAMISON: And who will they go out to?
- MS. ROSIE: They go out to the consultants
- 14 and the contractors. The cost ceilings are set up with
- 15 different sections, some for consultant tasks, some for
- 16 analytical/laboratory tasks, some for drilling tasks. And
- 17 those categories will be surveyed with the survey groups
- 18 that perform the actual activities.
- 19 MS. JAMISON: Mr. Chairman, I note that one
- 20 of our mandates is to look at or at least to report on
- 21 ways to reduce future claims to the assurance account and
- 22 encourage compliance with new tank standards by lowering
- 23 claim ceilings and increasing co-payments. Is all of this
- 24 related to that particular item?
- CHAIRMAN O'HARA: Feel free to jump in. But

- 1 I think that's really talking about, there is some statute
- 2 that says you are only allowed after a release, say, after
- 3 2001, you get 50 percent instead of 90 percent. There is
- 4 things like that. I think it is addressing increasing the
- 5 co-payment amounts and lowering the claim ceilings.
- 6 What this is, I believe, doing is actually
- 7 setting amounts for what is and isn't reimbursable, how
- 8 much of those amounts -- specific amounts are
- 9 reimbursable. It's consistent in the same vein to say
- 10 protecting money for the State Assurance Fund. It is
- 11 along those same lines.
- 12 I think these cost ceilings are predominantly --
- 13 not only control how much money is spent but also supposed
- 14 to ease the process and burden -- administrative burden of
- 15 submitting applications and reviewing applications. It is
- 16 a task-based system, so you're basically lumping it.
- 17 MR. GILL: That's the main reason that the
- 18 regulated public felt we needed a lot of discussion and
- input on the cost ceilings as they go out for survey
- 20 because we definitely cannot say over the last year,
- 21 18 months, that the process has been working smoothly. A
- 22 lot of the problems were because of misunderstandings in
- 23 the cost ceilings and how they were to be used on both
- 24 sides. So that really needs to be hashed out.
- CHAIRMAN O'HARA: Tara, if we approve these

- 1 in the next Policy Commission meeting in October, will
- 2 that give you adequate time to get your surveys out? Do
- 3 we have agreement we can digest this and then put it on
- 4 the agenda for next meeting?
- 5 Okay. Any other comments or discussion?
- 6 MS. FOSTER: Mr. Chairman, I would like to
- 7 ask DEQ what percentage of consultants and contractors
- 8 respond back to the surveys and is it an adequate
- 9 percentage.
- MS. ROSIE: I would have to look that up.
- 11 But I believe in the 2000 cost schedules, it was
- 12 approximately 20 to 30 percent that responded back on each
- 13 item.
- MS. FOSTER: With that being so low, is DEQ
- 15 looking at doing their own internal surveys since the DEQ
- 16 database has all of these numbers anyway and you have a
- 17 better handle on what you are paying out? I would suggest
- 18 that DEO in the future think about doing an internal
- 19 survey so they can go back and see what they have actually
- 20 paid for every single one of the cost elements instead of
- 21 asking the consultants to work 10, 20 hours putting this
- 22 document together, if it does take them that long at no
- 23 charge to them and no -- they can't bill anybody from it.
- 24 If DEO already has the numbers, why doesn't DEO use those
- 25 numbers?

- 1 MR. GILL: Theresa, I appreciate you looking
- 2 out for us. And that is, indeed, the case. We spend a
- 3 lot of hours going through the survey once it comes out.
- 4 The only problem with looking at past costs is that you
- 5 are looking at any number of different kinds of contracts.
- 6 And some of the major oil companies have large contracts
- 7 where in the past, the companies that bid for those
- 8 contracts came in with the absolute rock-bottom prices
- 9 that they could get based on the volume of work. If they
- 10 are using those prices in figuring an average for that
- 11 particular activity for consultants that do not have that
- 12 volume of work, they can't do it for that amount of money.
- MS. FOSTER: But isn't that a more accurate
- 14 number than 20 to 30 percent of the people responding
- 15 back?
- MR. GILL: Not for current costs and
- 17 activities, I don't think. I think -- having worked on
- 18 that contract and having worked on other contracts, there
- is a huge discrepancy in cost that would be provided by
- 20 the consultant to the owner-operator based on a huge
- 21 volume of work.
- MS. FOSTER: So then my understanding is
- 23 that the cost-ceiling survey that comes back is inflated,
- 24 is not an actual cost?
- MR. GILL: No. It's based on the current

- 1 cost for that -- and that's why we spent so much time and
- 2 need to spend so much time reviewing the item descriptions
- 3 to make sure that it's absolutely clear what this item
- 4 description is supposed to include.
- 5 But what I was saying is when the -- if you use
- 6 past data that includes contracts and costs that are based
- 7 on volume of work, it isn't representative of what
- 8 probably -- well, actually, most, if not all, of the other
- 9 consultants are doing that work for because they do not
- 10 have that volume of work to -- They can provide a small
- 11 cost for doing an item as long as they are provided the
- 12 volume of work -- a large volume of work to work on. And
- 13 the other consultants do not have that option, so they
- 14 can't meet that cost.
- 15 MS. FOSTER: But if that was included in the
- 16 survey to see the upper and the lower end, I would think
- 17 by statistical analysis you could determine what's a
- 18 median price because that was the actual cost to the
- 19 owner-operator.
- MR. GILL: With only a couple of them. Most
- 21 owner-operators don't have that volume to provide.
- MS. FOSTER: They would have 100 percent of
- 23 the information rather than 20 or 30 percent that are
- 24 returned in the surveys.
- MR. GILL: The only way to do that would

- 1 be -- not prorate, but give a certain number.
- MS. FOSTER: Take an average.
- 3 MR. GILL: That's what I'm saying. For an
- 4 average, that would drop the average way down. That would
- 5 only -- it would affect a large number of consultants that
- 6 do not have that option. You would have to almost put
- 7 a -- determine what percentage do we use in this overall
- 8 number for this rate, you know, like that. And I think it
- 9 would be extremely difficult. It would not be
- 10 representative of what's being done currently.
- 11 MS. FOSTER: If you apply statistics to it
- 12 to determine what 95 percent confidentiality rate or
- 13 whatever -- I'm not a statistician -- I think it could be
- 14 determined.
- 15 MR. GILL: That's one of the things that
- 16 need to be discussed in the cost ceilings, is how we come
- 17 about with the final cost once they get the survey back.
- 18 CHAIRMAN O'HARA: And the statute calls for
- 19 a variety of sources to create the cost ceilings. Surveys
- 20 being one of those. Other is national market data. I
- 21 think there is a whole list of things in statutes they
- 22 could use to create those cost ceilings.
- MS. FOSTER: The regulations don't say it
- 24 has to be -- the survey has to be a consultant survey. It
- 25 could be an internal survey.

- 1 CHAIRMAN O'HARA: Service provider. It
- 2 could be an internal survey. It could be a variety of
- 3 sources. I think they have that flexibility.
- 4 MS. JAMISON: Mr. Chairman, one more
- 5 question. This may have been what Theresa was getting to.
- 6 There are state-lead sites.
- 7 MS. ROSIE: Correct.
- 8 MS. JAMISON: How do you factor the cost
- 9 from the state-lead sites? Is that one of the elements
- 10 that you look at?
- 11 MS. ROSIE: I believe just as Mr. Chairman
- 12 pointed. We intend to use what the rule allows us to use
- 13 for the different criteria for evaluating and producing
- 14 new cost ceilings. And since some of those are
- 15 procurement related and general industry standards, that's
- 16 where we would be looking at the state-lead numbers as
- 17 well as other procurement numbers.
- 18 MS. JAMISON: Thank you.
- 19 CHAIRMAN O'HARA: Any other comments?
- Anyone from the public have a comment?
- 21 Mr. Beck.
- 22 MR. BECK: Brian Beck with Beck
- 23 Environmental. There is a few other things in these
- 24 cost ceilings. Theresa, especially with the City of
- 25 Phoenix, permit costs within the City of Phoenix have gone

- 1 up almost 200 percent. There is a lot of new
- 2 circumstances. The other thing, too, that the current
- 3 cost ceilings don't have in it is the new air quality
- 4 annual improvement for people who are operating TDS
- 5 systems of \$2,000. Those have to be included.
- 6 There is all sorts of new things that
- 7 continually come out that have to be included into these
- 8 things that get left out. Right now, because it is not
- 9 part of the cost ceilings and it wasn't part of the old
- 10 pre-approval because nobody knew the \$2,000 was coming in,
- 11 ADEQ is denying those costs; and we have to go through
- 12 appeals.
- 13 CHAIRMAN O'HARA: Thank you.
- 14 Anyone else?
- MR. GILL: I'll just say I will get with
- 16 Judy after the meeting or Tara, whoever needs to be here,
- 17 Bob, to figure out how we can set up these meetings to get
- 18 it taken care of before next meeting.
- 19 CHAIRMAN O'HARA: Anybody else?
- MR. VANNAIS: Leon Vannais, Tierra Dynamics.
- 21 I had a question for Tara Rosie. You estimated 20 to
- 22 30 percent of the responses received at the last survey.
- 23 Is that 20 to 30 percent of what number of consultants,
- 24 the pregualification list?
- MS. ROSIE: I believe that's how the

- 1 Peterson sent out that information, but I would have to
- 2 look into it.
- 3 MR. VANNAIS: I would be interested to know
- 4 of that 20 to 30 percent of the prequalification list that
- 5 apparently responded to that survey, how much actual work
- 6 did that 20 to 30 percent of those consultants contribute
- 7 to corrective actions that were ultimately reimbursed by
- 8 the State Assurance Fund.
- 9 MS. ROSIE: Because the survey is done in a
- 10 manner in which the surveyed are nonrisk, I don't believe
- 11 you could get that information.
- MR. VANNAIS: Probably would be safe to say
- 13 that the people who were most interested in addressing
- 14 these potential cost ceilings would be the people who were
- 15 most interested in doing the corrective actions. So you
- 16 could have 90 percent of the work being done and only
- 17 20 percent response. But that 20 percent response would
- 18 represent 90 percent of the corrective actions that are
- 19 being conducted in the state of Arizona.
- 20 CHAIRMAN O'HARA: Okay. Any other comments
- 21 from the public? Thank you.
- We will have the technical subcommittee
- 23 meetings. Hal, you will let us know on those?
- MS. GILL: Yes.
- 25 CHAIRMAN O'HARA: Let the record reflect

- 1 Elijah Cardon is with us.
- 2 Item B, presentation of organization chart for
- 3 new claims review unit.
- 4 MR. ROCHA: That's something I need to
- 5 address. My name is Bob Rocha. I'm with DEQ. Last
- 6 meeting I promised I was going to have an org chart for
- 7 you. I failed to do that. We've had a couple of other
- 8 changes in the program. And one of them, obviously our
- 9 director -- our acting director is there. And I was
- 10 unable to obtain final approval of that org chart. But
- 11 I'll get that org chart with the minutes to you.
- 12 That is a situation I was not able to
- 13 accomplish. I apologize for that. But you will have it.
- 14 It is not a secret. And it is pretty well structured in
- 15 the same way it was before. We have -- but we've had
- 16 turnover and we've got to realign. Please understand.
- 17 Thank you.
- 18 CHAIRMAN O'HARA: Thank you.
- 19 Item C, presentation, discussion of the new LUST
- 20 assignment policy. Ian.
- 21 MR. BINGHAM: That is me. And I will
- 22 continue on with the apologies from the agency. While we
- 23 were shooting for today, we did not meet that deadline.
- 24 We are still working on it. We are actually setting up
- 25 weekly meetings internally to ensure that I don't miss the

- 1 October meeting to be able to give this to the Policy
- 2 Commission.
- 3 CHAIRMAN O'HARA: Okay. If you get that
- 4 completed prior to that meeting, is it possible you can
- 5 send it to the Commission members?
- 6 MR. BINGHAM: Yeah.
- 7 CHAIRMAN O'HARA: That will be on the agenda
- 8 next meeting, okay.
- 9 Item D, presentation and discussion of SAF and
- 10 corrective action section performance measures. I believe
- 11 that came from last month's meeting where we talked about
- 12 getting monthly updates.
- MS. NAVARRETE: Tara has just gone to get
- 14 the reports because there was some things that were left
- off of it, and they will be furnished to you before the
- 16 end of this meeting. And that is the -- I'm Judy
- 17 Navarrete. Sorry. And that will be our numbers for last
- 18 month and then all the numbers of anything over 90 days,
- 19 over 180 days, or over a year. And so that will be
- 20 furnished.
- 21 And I know that Roger Beal asked for a trend
- 22 analysis to be started. And I want to do that, but I need
- 23 at least two months' data. This new section was only
- 24 formed about six weeks ago, so we do have August data.
- 25 That was another thing I wanted to present to the

- 1 Commission this morning, was I would like to do this
- 2 report month-to-month. So the report that you are going
- 3 to get this morning is for August because that's what I
- 4 have to do for the Governor's office. So I would like to
- 5 do it from month to month to month instead of breaking it
- 6 up and doing one at the end of the month and then one for
- 7 the Commission meeting during the middle of the month
- 8 because in order to do an analysis of the data, you need
- 9 consistent time periods. So seeing as how I have to do a
- 10 Governor's report and a monthly report, I would like to do
- 11 that in those blocks. And that's the information you'll
- 12 receive this morning.
- And then in the next Policy Commission meeting,
- 14 you will receive the numbers for September. And then
- maybe we can start a little analysis somehow of how we're
- 16 doing even in the first two months. I mean, it will be a
- 17 little something. But we'll follow through on that.
- 18 MR. BEAL: It wasn't so much -- I'm Roger
- 19 Beal -- for you folks to do an analysis. It was just
- 20 simply an idea, put it down so we could look at each month
- 21 and say it's getting better or worse.
- MS. NAVARRETE: Right.
- MR. BEAL: Very simple but easy to track.
- 24 You don't have to go back through copious piles of paper.
- MS. NAVARRETE: Thank you. Thank you. But,

- 1 anyway, the report will be here. It's just getting a
- 2 little more updated.
- 3 CHAIRMAN O'HARA: Thank you.
- 4 MS. NAVARRETE: Thank you.
- 5 CHAIRMAN O'HARA: Comments?
- 6 Moving on to Item E, update discussion of ADEQ's
- 7 new risk assessment unit. Anyone from DEQ like to give us
- 8 an update?
- 9 MR. BINGHAM: Until yesterday, I did not
- 10 know this was an agenda item for today. So I was not --
- 11 MR. O'HARA: I think that came from the
- 12 minutes of the last meeting when we talked about this new
- 13 risk assessment unit that's going to be reviewing risk
- 14 assessment and there will be staffing. And somebody asked
- 15 if DEQ could provide an update.
- MR. BINGHAM: The section manager is
- 17 actually on vacation. That would be the appropriate
- 18 person to discuss that.
- 19 CHAIRMAN O'HARA: Okay. So we'll put that
- 20 on the agenda for next meeting.
- 21 Any other comments from members of the public or
- 22 the Commission on DEQ updates?
- Moving on to Item 4, technical subcommittee
- 24 update. I will turn this over to Hal.
- MR. GILL: The 4A, it was basically handled

- 1 in 4B. The letter that was handed out last time, it was
- 2 requested by Elijah Cardon to -- asked if I could hold a
- 3 technical subcommittee meeting to discuss the issues in
- 4 that letter. And so basically those issues are handled in
- 5 4B.
- And 4B, we held a technical subcommittee meeting
- 7 Monday, the 16th. I sent around numerous e-mails to DEQ
- 8 and Policy Commission stakeholders -- or Policy Commission
- 9 and stakeholders letting them know how important the
- 10 meeting was to attend. And, unfortunately, originally DEQ
- 11 cancelled our meeting and then we rescheduled. And,
- 12 unfortunately, disappointed but they chose not to attend.
- What I'm handing out is the -- I'll hand them
- 14 out in order. The first thing is the sign-in sheet of
- 15 people that showed up. That list represents approximately
- over 60 owner-operators, three members from the Policy
- 17 Commission, past manager of the CRU and personnel of the
- 18 original CRU unit, the past SAF administrator, and
- 19 numerous consultants and stakeholders. But it was a large
- 20 group of people. And primarily I sent numerous requests
- 21 around because I wanted as many owner-operators and Policy
- 22 Commission members as possible and had hoped for
- 23 attendance by DEQ.
- 24 What I am sending around now are the
- 25 recommendations that came out of the subcommittee meeting.

- 1 And basically we met. At the end of each section, as was
- 2 on the original agenda, we discussed the recommendations.
- 3 We came to a consensus on the recommendations that were
- 4 made. And then over the last couple days, I typed these
- 5 all up, sent them out to all of the people who attended,
- 6 and then asking for input and corrections. And that was
- 7 what -- and these are the recommendations.
- Now what I am sending out now are just back-up
- 9 to these discussions and recommendations. Basically, I'm
- 10 putting forward the consensus document to the Policy
- 11 Commission for a vote to accept these recommendations to
- 12 send on to the director, the president of the Senate,
- 13 House, and Governor.
- MS. JAMISON: Mr. Chairman, perhaps Mr. Gill
- 15 could explain packet by packet what he has just given us.
- MR. GILL: Again, as I said, the first thing
- 17 is the recommendations; and all the things that are behind
- 18 there are just back-up for the discussion that we held.
- 19 And as I said, I sent out to everybody that I could find,
- 20 people on the street, letting them know how important this
- 21 meeting was to come to, how important it was that you be
- 22 there. And I think we could probably hold three Policy
- 23 Commission meetings and not get through all this
- 24 information.
- 25 So I'm -- I believe that everyone should have

- 1 been at that meeting if they were interested in hearing
- 2 what the discussion was, being involved in the
- discussions, and coming up with this consensus document.
- 4 CHAIRMAN O'HARA: Hal, real quickly, just go
- 5 over it. The chart, where did this come from?
- 6 MR. GILL: It was made up from the meeting
- 7 for the meeting.
- 8 MS. JAMISON: By whom and where did the data
- 9 come from?
- 10 MR. GILL: I can ask for different people's
- 11 input on that. But basically we'd have to go through
- 12 everything. This is just back-up for different
- 13 recommendations. As you can probably tell, I am a little
- 14 upset that people didn't come to this meeting. If they
- were interested in all this data, they probably should
- 16 have shown up.
- 17 MS. FOSTER: That still doesn't answer the
- 18 question. We have a chart in front of us. And I need to
- 19 validify where this chart came from, where the numbers
- 20 came from. Did it come from DEO? Did it came from --
- MR. GILL: It is all DEQ data. I don't
- 22 think DEQ made it up.
- 23 CHAIRMAN O'HARA: DEO didn't produce this
- 24 chart?
- MR. GILL: No.

- 1 CHAIRMAN O'HARA: Any further discussion or
- 2 education you want to give us on this? I know a lot of us
- 3 weren't there. General overview? Can you give us just
- 4 kind of a subject matter of what the meeting was.
- 5 MR. GILL: Well, the subject matter of the
- 6 meeting was that we've got a broken program.
- 7 CHAIRMAN O'HARA: State Assurance Fund?
- 8 MR. GILL: And corrective action section as
- 9 a whole. We wanted to go through the program with input
- 10 from all parties as we've done in the past in numerous
- 11 stakeholder meetings for many different subjects, to go
- 12 through the entire program, see if we could get back
- on-line the way we have been for several years to where
- 14 the program was working for all parties involved. And
- 15 we're at the point now to where there is no communication,
- 16 and I mean zero, with the Department. And we needed to
- 17 meet as a group to discuss all the issues and look at how
- 18 can we make each thing better.
- 19 And that was made real clear in a number of
- 20 e-mails that were sent out. And as I said, I wanted, and
- 21 believe I got, input and attendance from a wide range of
- 22 individuals. It wasn't just a group of consultants. It
- 23 was -- As I said, there was over 60 owner-operators
- 24 represented, the Policy Commission members that did show
- 25 up. And we got past DEQ personnel that had worked in

- 1 these specific sections to compare how it was done in the
- 2 past, how it was working now, look at how they did their
- 3 job. And that's what that chart shows, basically is how
- 4 it was working in the past and that it did work. It went
- 5 down at that time, granted the backlog was much smaller.
- 6 It was 300 plus. But it went down to zero.
- And that was really the point of this whole
- 8 meeting, was to look at all the different processes that
- 9 we were aware of. And, obviously, DEQ, if it had been
- 10 there, would have been able to show us, tell us more
- 11 process and provide input as to why particular things
- 12 weren't working. That was -- We needed a dialogue. As a
- 13 matter of fact, for those that were lucky enough to be
- 14 down at the Senate hearing yesterday for the sunset
- 15 report, the legislature told us to get a dialogue going.
- 16 Mr. Tobin stood up and said he wanted a dialogue. And
- 17 this was the first opportunity to do that. And it was a
- 18 missed opportunity by some people.
- 19 CHAIRMAN O'HARA: Nancy.
- MS. JAMISON: Mr. Chairman, I recognize that
- 21 there are some contentious issues and there is a lot of
- 22 history here. But it seems to me you don't get reports
- 23 from a state agency or meaningful input from a state
- 24 agency by sending an e-mail saying that the technical
- 25 subcommittee is going to be discussing these issues. I

- 1 did see an e-mail response from Mr. Rocha questioning
- 2 whether some of the items on the technical subcommittee
- 3 agenda were really appropriate for that body to be
- 4 considering. I don't want to put -- I don't want to try
- 5 to put Mr. Rocha's words in my mouth because I'll get it
- 6 wrong.
- 7 But I think in terms of business-like
- 8 procedures, we try to cram a lot into this monthly
- 9 meeting. And when I look at that technical subcommittee
- 10 agenda, I thought they must be planning a three-day
- 11 meeting because there were so many items on the agenda.
- 12 And I just don't see how you can get meaningful input and
- 13 come to valid conclusions in that manner. So I don't know
- 14 what the -- I don't know what the answer is. But I'm
- 15 certainly not prepared to sign onto these recommendations
- 16 without a lot more review and input from other sources.
- 17 CHAIRMAN O'HARA: Thank you.
- 18 Mr. Cardon.
- 19 MR. CARDON: I did attend the technical
- 20 subcommittee meeting. And I think it's a fair
- 21 representation to say that we did not cover -- Didn't we
- 22 cover about the first half of --
- MR. GILL: We did about three-quarters
- 24 actually.
- MR. CARDON: Three-quarters of the agenda.

- 1 So about three-quarters of the agenda was covered that was
- 2 prepared in advance for the subcommittee. The work that
- 3 had been done prior to the technical subcommittee meeting
- 4 was monumental. Many people came prepared with specific
- 5 recommendations and suggestions. It did seem to me that
- 6 the agenda of the committee dealt with matters that have
- 7 been longstanding that have been discussed at great length
- 8 and great detail in many meetings in the past.
- 9 And the conclusions of the technical
- 10 subcommittee were not necessarily revelatory or brand new
- 11 but were a consensus of opinions of work that has existed
- 12 for quite some time. The recommendations are very clear,
- 13 very straightforward. It does seem to me that if the
- 14 committee were going to -- this committee were going to
- 15 act, that it would be appropriate to simply read through
- 16 the recommendations. They will be very self-explanatory
- 17 and giving the members of the committee that were not able
- 18 to attend the technical subcommittee the opportunity to
- 19 hear the specifics of the recommendation.
- 20 So my suggestion would be that we do simply read
- 21 through the specifics and make sure that all members of
- 22 the committee understand them.
- MR. GILL: I can provide some information on
- 24 the background, back-up data. And as far as these two
- 25 charts, the data was actually derived from charts provided

- 1 to the UST Policy Commission over the past one and a half
- 2 years. This is data that we were given as a Commission.
- 3 The graphs were done using the ADEQ data. And this was
- 4 data provided by Ian and Patricia over the past one and a
- 5 half years.
- And that -- this one basically goes to 1B in the
- 7 recommendations. 1A is a new recommendation. The 1B
- 8 also -- this is the minutes from the meeting where I
- 9 presented the concept for the CRU to the legislature.
- 10 MS. JAMISON: When was that?
- MR. GILL: July '97. Whether the 24th was
- 12 the actual date of the meeting, I'm not sure. This was
- 13 prior to the legislature voting on the nine FTEs for the
- 14 CRU section.
- 15 MS. JAMISON: In July they were not in
- 16 session. This was prior to a legislative session?
- MR. GILL: Yeah, mm-hmm.
- 18 And this packet contains the meeting agenda that
- 19 I presented to the legislature. It was a DEQ printout of
- 20 the update meeting. That's the last three where they
- 21 provided their numbers and what they were -- And, again,
- 22 this stakeholder group had a large number of DEQ,
- 23 administrative, Mr. Cardon was in that stakeholder group,
- 24 myself, another -- one or two consultants and a number of
- 25 DEQ. And a concept was derived out of that meeting as to

- 1 how to best move the SAF process forward. So these are
- 2 relatively self-explanatory, especially the first one. In
- 3 the presentation to the legislature, it has to be clear
- 4 and rather simplified.
- 5 And the second one is just determinations, how
- 6 we determined that this concept would save money, which
- 7 was the selling point to the legislature. One of the
- 8 recommendations, actually two, but one in the first group,
- 9 for the SAF is basically recommending a format for
- 10 reporting because we -- And I know Judy is working very
- 11 hard. And she has a lot of the baggage that has come
- 12 along with this, and it is not her fault.
- But we are basically pretty sick and tired of
- 14 the reporting that we have been getting. We ask for
- 15 specific things, and maybe we're not really good at
- 16 explaining it but this clarifies it. And that's a
- 17 recommendation from the subcommittee that we would like to
- 18 see the reporting done on these forms. And this is right
- 19 out of the database that DEO has. And it even has how to
- 20 query it.
- 21 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Mr. Chairman, I am tracking
- 23 with comments that Subcommittee Chairman Hal has said. It
- does seem that had I, for example, not been able to attend
- 25 the subcommittee meeting and being a member of this group,

- 1 it would be nice to either, number one, review the
- 2 specifics of this recommendation or be given -- in this
- 3 meeting now or be given the time to review it in
- 4 preparation for a vote maybe at the next meeting.
- 5 My personal preference would be to go ahead and
- 6 simply touch base, review, read through the recommendation
- 7 and see if there are any particular questions or comments
- 8 that one would like to make and see if we couldn't bring
- 9 this to a vote today.
- 10 CHAIRMAN O'HARA: Any other comments?
- 11 MR. CARDON: That would be -- Excuse me.
- 12 But I would certainly defer to Chairman Hal's decision
- 13 being the chairman of the technical subcommittee. But it
- 14 would seem that to give the benefit of the doubt to the
- 15 rest of the Commission here, we ought to simply read
- 16 through the recommendations.
- 17 CHAIRMAN O'HARA: I agree. It is a lot to
- 18 digest.
- 19 Ms. Foster.
- MS. FOSTER: Mr. Chairman, I have -- I think
- 21 we need to step back a moment and think about what this
- 22 Commission is for. My understanding is that we are here
- 23 to determine or to assist DEQ in developing policies and
- overall procedures of how to do the program. I don't
- 25 think it is the purpose of this Commission to go deep into

- 1 the operation and determine how much experience each staff
- 2 member should have in filling out a whole menagerie of
- 3 forms that will take manpower away from reviewing our
- 4 claims.
- I have a real concern that stakeholders believe
- 6 that this Commission should dive deep into the operation
- 7 of DEQ and fix the problem. That's not the purpose of
- 8 this Commission. The Commission is more broad-based. I
- 9 don't want to get into their day-to-day operations.
- 10 MR. GILL: I would like to respond. What
- 11 the purpose of the Commission is to evaluate the overall
- 12 effectiveness of the Underground Storage Tank Program.
- 13 This is done by, one, form subcommittees, transmit
- 14 specific recommendations for improving the program. And
- 15 that's exactly what these are.
- And, again, these forms -- And if we can get DEQ
- 17 reporting the data that we're asking for, then -- These
- 18 forms were done to actually provide a much easier and
- 19 quicker way to do it because it is all stuff that they
- 20 have right in the database including how to guery it. But
- 21 we have seen the backlog go from -- And this is just SAF.
- 22 We haven't even looked at corrective action documents.
- 23 That it went from 500 to 1,000. And that obviously is --
- 24 I mean, we need to look at the overall effectiveness of
- 25 that program. And that's what our mandate is. That's one

- 1 of our mandates.
- 2 MR. CARDON: Mr. Chairman, would there be
- 3 any possibility of going ahead and looking specifically at
- 4 the recommendation?
- 5 CHAIRMAN O'HARA: I think I would like to
- 6 hear them, and then we can decide how to act on them.
- 7 Since the technical subcommittee did have a meeting and
- 8 they are the subcommittee, we ought to at least defer to
- 9 Hal and let him bring the recommendation forward, how we
- 10 act on it and decide.
- MS. JAMISON: Mr. Chairman, if we need eight
- 12 people for a quorum, we don't have a quorum.
- 13 CHAIRMAN O'HARA: Seven.
- MS. JAMISON: Is it seven?
- 15 CHAIRMAN O'HARA: It doesn't necessarily
- 16 mean we are going to vote on it. I think there is a lot
- 17 here. In my personal opinion, it needs some digesting.
- 18 And I would like to have more than seven of us here. I
- 19 would like to have the whole committee. And he had one
- 20 meeting on Monday. In two days we are going to vote on
- 21 some very far-reaching issues, not to disagree or agree
- 22 with them. I just think it needs more digestion,
- 23 personally. But I am open for whatever the committee
- 24 decides. I would like to hear at least what his
- 25 recommendations were.

- 1 Roger.
- 2 MR. BEAL: If -- You said the system was
- 3 broken, and I see recommendations to fix something. But
- 4 could you define what it is that's broken?
- 5 MR. GILL: I think during the process, I
- 6 could point out a few of them.
- 7 MR. BEAL: I understand that. I think what
- 8 I'm asking for is -- I sense that you are trying to define
- 9 the broken process by making recommendations to fix it.
- 10 And in order to even have a way for me to evaluate your
- 11 recommendations, I need to understand the process that's
- 12 broken. I am just missing a focus here.
- MR. CARDON: Mr. Chairman, I would think
- 14 that would be totally reasonable. And that would
- 15 definitely be -- that was definitely part of the
- 16 discussion in the technical subcommittee. And it could
- 17 certainly be part of the discussion as we go through the
- 18 recommendation to understand what isn't happening so the
- 19 recommendation can be better understood.
- 20 CHAIRMAN O'HARA: I have a question real
- 21 quick. Obviously, the Department made a reorganization
- 22 recently. I'm sure they have different goals or new
- 23 benchmarks. By having this technical subcommittee and
- 24 presenting these recommendations, are we allowing them the
- 25 opportunity to make their own changes or are we just

- 1 saying we want to do this despite your reorganization?
- 2 MR. GILL: I don't know what they are doing.
- CHAIRMAN O'HARA: Do we want to give them
- 4 the opportunity to make changes on their own, or do we
- 5 want to at this point say it is so broken that you can't
- 6 fix it. Is that what you are saying?
- 7 MR. GILL: I think there are some
- 8 suggestions in here. We are on the side of the program
- 9 that's affected most by the problems.
- 10 CHAIRMAN O'HARA: "We" being?
- 11 MR. GILL: Owner-operators, consultants,
- 12 stakeholders. And that was the reason for bringing the
- 13 meeting together, is for that side to discuss these issues
- 14 and look at the fixes for these problems. And so as far
- 15 as -- We don't know what their restructuring is.
- 16 CHAIRMAN O'HARA: Didn't we go to the
- 17 director, we or a group go to the director, and say we
- 18 wanted to get this all under one roof? And that was the
- 19 recommendation and solution at that point. And now it's
- 20 happened.
- MR. GILL: I don't have a problem with that.
- 22 CHAIRMAN O'HARA: That resolution, we
- 23 haven't seen results. And now are we saying it's --
- MR. GILL: Granted, they will need to have
- 25 time to show results, which is addressed in here. But we

- 1 just want to make sure that the new program is not making
- 2 the same mistake as the old program.
- 3 CHAIRMAN O'HARA: Mr. Cardon.
- 4 MR. CARDON: It would seem that the
- 5 recommendations of the subcommittee simply are long-term,
- 6 good, basic, fundamental guidelines that the subcommittee
- 7 would like to see implemented no matter what changes are
- 8 made in the Department. It's not telling the Department
- 9 what to do. It's a statement of what the Commission would
- 10 like to see as policy.
- 11 CHAIRMAN O'HARA: Let's listen to the
- 12 recommendations, if you want, Hal.
- 13 MR. GILL: I'll try to be as brief as
- 14 possible. Basically, 1A was something that came out of
- 15 the discussions for the last year plus. I don't know how
- 16 many times at this Policy Commission we've had discussion
- on policy and subsequent policy. It was, I think, in the
- 18 last -- actually, about two meetings ago individuals on
- 19 the Policy Commission pointed out that they -- that we
- 20 really needed to have something to vote on. I mean, the
- 21 discussions on policy were just going on and on and on and
- 22 we weren't getting anywhere because too many of them were,
- 23 according to DEQ, in appeal and so we could not discuss
- 24 those individual things and on and on.
- So I was just thinking about that and trying to

- 1 figure out how to bring something to the Policy Commission
- 2 that can be voted on. So I brought up this general idea
- 3 at the technical subcommittee meeting. It was discussed.
- 4 A number of points were added to it. Basically, what it
- 5 entails is that at the end of every meeting that is held
- 6 between DEQ and the stakeholders, whether it is corrective
- 7 action, whether it is SAF, and internal decisions are made
- 8 within DEQ on determinations or decisions, we need to
- 9 figure out a way to get those determinations, if it is
- 10 determined that they affect a wide swath of the regulated
- 11 public, to the Policy Commission to look at.
- 12 And the idea that occurred to me at first was
- 13 just that at the end of the meetings, we always have
- 14 meeting notes. The individuals involved in those meetings
- 15 can discuss those meeting notes and determine if there is
- 16 anything here that we as the group in that meeting, both
- 17 DEQ and the owner-operator, consultants, representatives,
- 18 believe that this is an issue that isn't affecting just
- 19 us. This is not a site-specific issue. This is a
- 20 determination, the decision that's being made, and we can
- 21 see it is going to affect all others.
- This happens numerous times. The only way it
- 23 gets around is the consultants pass it around. And we are
- 24 trying to figure out a way to get that to the Policy
- 25 Commission to be looked at, for the entire group to look

- 1 at, to get input from everyone to see if this is truly a
- 2 determination that is affecting all parties or can affect
- 3 all parties and have an opportunity to get it out to the
- 4 public because right now they are not getting out to the
- 5 public.
- 6 CHAIRMAN O'HARA: That's the log?
- 7 MR. GILL: This is just -- this is not
- 8 specific to any policy or any determination or any
- 9 decision. But it's just a way that I could see and with
- 10 input from a lot of people at this meeting to bring these
- 11 determinations or decisions to the Policy Commission and
- 12 ultimately get them out to the public. That's just --
- 13 There is a lot.
- 14 CHAIRMAN O'HARA: That's basically a
- 15 decision log.
- MR. GILL: Exactly. When I heard several
- 17 meetings ago discussion on the decision log that was kept
- 18 by the SAF and then found out that it was gone, that it
- 19 wasn't being used anymore, that's what sparked the idea
- 20 because that's where we are having problems. These are
- 21 decisions and determinations that are being made.
- 22 Sometimes they are site specific. That can be determined
- 23 at that meeting, this only affects this site for whatever
- 24 reason. If it is not, we can see it is going -- and the
- 25 consultants and the owner-operators can make that

- 1 determination with the DEQ in that meeting that it needs
- 2 to come forward.
- 3 CHAIRMAN O'HARA: Any comments on 1?
- 4 MR. CARDON: Mr. Chairman, would it be
- 5 helpful to other members of the committee to simply read
- 6 these items one at a time and then stop? And then maybe
- 7 some member of the Commission could be asked to read one
- 8 item at a time?
- 9 CHAIRMAN O'HARA: It would be quicker, keep
- 10 to what's on the paper.
- 11 You want to read those, Item No. 1, your first
- 12 recommendation.
- 13 MR. BINGHAM: Can I ask a question of
- 14 Mr. Gill?
- 15 CHAIRMAN O'HARA: Sure.
- MR. BINGHAM: With respect to the meeting
- 17 notes, are you asking this body to make a decision
- 18 regarding the outcome of the meeting or just the basis of
- 19 the decision? And the reason I'm asking is: How does the
- 20 quidance document, which we went through to discuss the
- 21 policies that cover and impact everyone, how does that fit
- 22 into this? And I'll add on before you answer.
- The fact that we have the ability to raise new
- 24 issues that the quidance document does not cover -- I
- 25 mean, it just seems we're throwing a whole bunch of darts

- 1 at the exact same problem when I thought we spent two-plus
- 2 years trying to address these same issues.
- 3 CHAIRMAN O'HARA: This sounds like a SAF
- 4 determination log, right?
- 5 MR. GILL: It is both.
- 6 MR. BINGHAM: I see the section up there.
- 7 MR. GILL: To answer Ian's question, maybe I
- 8 wasn't clear. We don't want the decision -- The
- 9 determination that's coming out of this has nothing to do
- 10 with that specific site. If something, a new decision or
- 11 determination, we're going -- we're requiring five-gallon
- 12 water wells from now on, two up gradient and one down
- 13 gradient, this is new. Is there any particular reason
- 14 that has to be done in this site? No. That's what we
- 15 would like from now on. And that's just -- it's a
- 16 meaningless example. And I chose it that way so it would
- 17 be.
- 18 If it's in that meeting decided and it has
- 19 nothing to do with that site, a determination of how that
- 20 meeting is coming out, but from this point on DEQ would
- 21 like to do this and it is determined this is something
- 22 brand new, we haven't heard of this before, and it isn't
- 23 already in the guidance document, that's the whole point.
- We were trying to figure out two or three
- 25 meetings ago how to bring these issues forward because we

- 1 are going to revisit the guidance document every six
- 2 months, if need be. This was a way to get the issues on
- 3 the table. And it has nothing to do with a determination
- 4 for that appeal, for that -- whatever it happens to be.
- 5 It is only a decision that is made or determination that's
- 6 made in that meeting that a red flag goes off to the
- 7 owner-operator or consultant, wait a minute, this is
- 8 something that's brand new to us. We have never seen this
- 9 before. And they think that it is not affected by the
- 10 entire -- it doesn't -- it affects the entire regulated
- 11 public.
- MS. JAMISON: Question.
- 13 CHAIRMAN O'HARA: Ms. Jamison.
- MS. JAMISON: Mr. Gill, what do you mean by
- 15 "applicant notification requests"? It says, "Provide a
- 16 list of applicant notification requests and the frequency
- 17 of these requests."
- MR. GILL: Basically, that is the -- that is
- 19 the decision log. I mean, when a decision is made, it is
- 20 sent out to the owner-operator to let them know a decision
- 21 has been made. That's the first thing -- the AN letter is
- 22 what comes to the owner-operator saying the particular
- 23 decision has been made.
- 24 MS. JAMISON: Mr. Chairman, if I could make
- 25 a comment. This No. 1, letter A recommendation, it seems

- 1 to me, is exactly the type of thing that we are not
- 2 mandated to do. Documenting determinations made in
- 3 informal appeal meetings and settlement conferences
- 4 directly impacts case-by-case determinations. Settlement
- 5 conferences relate to particular sites. Informal appeal
- 6 meetings relate to particular sites and particular
- 7 circumstances. And as far as the Department documenting
- 8 its internal discussions, I don't think we have any basis
- 9 for asking.
- 10 MR. GILL: I don't want a copy of the
- 11 determination. I want a list made of decision
- 12 determinations that from this particular meeting affect
- 13 all owner-operators. Another example, in the last year --
- or actually two years ago, we were having real problems
- 15 with the SAF program because we could not turn in
- 16 applications during site characterization until the site
- 17 characterization report was completed because the site
- 18 characterization report is where you document all the
- 19 information for that entire site characterization.
- 20 That site characterization could go on for a
- 21 year. But the way that the pre-approval work plan was
- 22 written, the way that the SAF at that time was operating,
- 23 if we submit an application, they would say, well, where
- 24 is the site characterization report? There is no
- 25 documentation this work has been completed that you are

- 1 submitting an application for for reimbursement of direct
- 2 pay from. So when the CRU came in and they actually --
- 3 Phil McNeely put forth a new policy that said basically if
- 4 you do a new phase of work, you install a number of
- 5 borings or wells, if you can provide the boring logs or
- 6 the well completion diagrams, proof that this work was
- 7 done, provide that with your application, then we will --
- 8 we can pay that. You don't have to wait until the report
- 9 is done. A year and a half ago, all of a sudden we were
- 10 getting the same requests, we need to see the site
- 11 characterization reports.
- 12 These are changes that in a particular meeting
- 13 where you go in there for an appeal, you say, Wait a
- 14 minute. Why am I being denied? This is why. That's a
- 15 new determination that affects across the board. I would
- 16 like to get that out to everybody because the only way
- 17 that we found out about that was going around the
- 18 consultant meetings. And that's something -- these are
- 19 huge changes, affects everybody.
- 20 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Mr. Chairman, there was general
- 22 consensus in the technical subcommittee that there are
- 23 specific points in the application process and the
- 24 processing of an application that -- where policies and
- 25 procedures are applied that do make a difference to the

- 1 smooth operation of the program. This is nothing more or
- 2 less than an attempt to identify a point in the process
- 3 that where new policies are being developed can come
- 4 before this Commission.
- 5 The alternative to this kind of approach is to
- 6 say just any individual that wants to bring a policy
- 7 before the Commission can bring a policy before the
- 8 Commission. That doesn't make -- We should have that
- 9 freedom. But as far as a basic approach, that probably
- 10 doesn't make a great deal of sense as to how this
- 11 Commission should operate. So this is an attempt to
- 12 simply identify points in the process where new policies
- 13 can be brought to the Commission for review. That's all
- 14 this is.
- 15 CHAIRMAN O'HARA: They are general policies.
- 16 They are not specific policies on one particular case.
- 17 MR. GILL: It is not a policy. It was a
- 18 determination, decision that was made in a meeting log.
- 19 CHAIRMAN O'HARA: I am going back to they
- 20 had a decision log originally. That was a SAF decision
- 21 log. It had almost over 100 decisions in it. They only
- 22 were formalized when it was something that applied to
- 23 everybody. For instance, tank pulls are no longer
- 24 eligible, and that was the decision. Or we pay X number
- of dollars for this. There is certain policies that apply

- 1 to everybody that, I think, we want to document, if I
- 2 understand Hal correctly, if that's the policy that's
- 3 being created. It is a log of those policy decisions.
- 4 Not in this particular case, Mr. X did X, Y, and Z so we
- 5 gave him money. Is that what I understand?
- 6 MR. GILL: Yeah.
- 7 CHAIRMAN O'HARA: It is not a list of every
- 8 decision. It is a list of decisions that apply to
- 9 everybody.
- 10 MR. GILL: The meeting notes that are made
- 11 at the end of the meeting, the decisions that were -- the
- 12 determinations we are talking about are ones that are
- 13 already done. And it is not under appeal anymore. This
- is a determination decision made by and between the DEQ
- and the owner-operator and their representative and it is
- 16 agreed on. That's when those meeting notes are signed.
- 17 Basically, it is a done deal.
- 18 And if this is something that is brand new to
- 19 that owner-operator and consultant, we have been asking
- 20 for a year half to get these in front. Your example, the
- 21 reason that didn't work is when the individuals bring
- their problem in front, it is under appeal so it can't be
- 23 discussed. So once it is on those meeting notes and it
- has been agreed, okay, we will do that, now it's not under
- 25 appeal anymore. And if it is something different,

- 1 that's -- And, again, this is something to be worked on.
- 2 But I was asked to try to bring something to the
- 3 Policy Commission we could vote on rather than just keep
- 4 complaining about policies and subsequent policies. And
- 5 it looked like we could not get around the point that
- 6 there was -- that somewhere in the world it was under
- 7 appeal.
- 8 CHAIRMAN O'HARA: Mr. Cardon.
- 9 MR. CARDON: There would, perhaps, be other
- 10 points in the process that could be specifically
- identified that would facilitate bringing new procedures
- 12 and policies forward. This was one specific
- 13 recommendation, and there could be other recommendations.
- 14 This does not have to do with trying to rework a
- 15 specific case. This has to do with the policies and
- 16 procedures -- new policies and procedures that are
- 17 implemented by the Department. And it seems --
- 18 Mr. Chairman, it seems almost self-evident that there
- 19 should be some procedure identified that would bring
- 20 policies to this Commission. Otherwise, why have the
- 21 Commission?
- 22 But could we -- I would like as a member of the
- 23 Commission, I would like to go ahead and read through
- 24 this. We haven't read one of these things yet. I would
- 25 like to read through this.

- 1 CHAIRMAN O'HARA: Maybe you ought to do the
- 2 reading.
- MR. CARDON: Be happy to do that. Where
- 4 would you like to begin, No. 2?
- 5 CHAIRMAN O'HARA: My recommendation, let's
- 6 go through them, read them, make everyone familiar with
- 7 this including everyone in the public. It is a lot to
- 8 digest. I doubt we can get everybody comfortable. I
- 9 would like to have every Commission member here for a vote
- 10 since it is so important. We may even recommend having
- 11 another technical subcommittee, and maybe DEQ can attend
- 12 and come up with a document. We'll vote on it at the next
- 13 meeting. I would like to have it introduced and read so
- 14 everyone is familiar with what we are talking about. Go
- 15 ahead.
- MR. CARDON: Where would you like to begin?
- 17 CHAIRMAN O'HARA: Start with No. 1.
- 18 MR. CARDON: Recommend that the SAF and UST
- 19 corrective action sections, USTCAS, develop a
- 20 determination log to document all decisions made by the
- 21 Department that affect owner-operators or applicants.
- 22 This log will document determinations or decisions made in
- 23 such meetings as informal appeal meetings and settlement
- 24 conferences or internal discussions within the Department.
- 25 Provide a list of applicant notification requests and the

- 1 frequency of these requests.
- 2 CHAIRMAN O'HARA: Two.
- MR. CARDON: Number 2. Recommend that the
- 4 SAF and USTCAS provide the determination log to the
- 5 technical subcommittee for decisions and ultimately to the
- 6 UST Policy Commission for review, discussion, and a vote.
- 7 Bullet, the ADEQ will provide the determination
- 8 log on a monthly basis to the UST Policy Commission.
- 9 Bullet, the UST Policy Commission will provide a
- 10 vehicle for the regulated public to provide input to the
- 11 determination log.
- Bullet, the ADEQ will provide the determinations
- to the regulated public in the form of a newsletter or
- 14 other mass-communication format.
- 15 CHAIRMAN O'HARA: Any comments?
- Go ahead.
- 17 MR. CARDON: B, discuss the role and
- 18 responsibility of the SAF program section and the USTCAS
- in the processing of pre-approval, direct pay, and
- 20 reimbursement applications.
- One, recommend that the SAF section adhere to
- 22 the original design approved by the ADEQ and the state
- 23 legislature for hydrologist position experience
- 24 requirements for the new technical review unit, TRU, which
- 25 was two to three years of field experience in soil and

- 1 groundwater corrective action projects and at least an
- 2 earth science degree.
- 3 You want me to stop after these and see if there
- 4 is any question on each one?
- 5 CHAIRMAN O'HARA: Go ahead.
- 6 MR. CARDON: Two, recommend that the SAF
- 7 return to the original UST claims review unit, CRU,
- 8 philosophy, which was to find the legal means to pay for
- 9 the corrective action work that was reasonable, necessary,
- 10 actually performed, and eligible instead of the current
- 11 philosophy to deny as many costs for work performed as
- 12 possible.
- Number 3, recommend that the SAF program develop
- 14 a communication regimen to provide for better upfront
- 15 communication between SAF application reviewers and
- 16 clients to move the review process forward more rapidly.
- 17 Number 4, recommend that the SAF section revisit
- 18 the competency exam concept to develop a baseline
- 19 technical competency for current and future employees of
- 20 the TRU unit.
- 21 Bullet, bring a test forward to the technical
- 22 subcommittee for help in test design, redesign.
- Bullet, plan seminars hosted by different
- 24 consultants, ASU personnel, and other experts in UST
- 25 investigation and remediation to increase the technical

- 1 expertise of TRU and ADEQ corrective action section
- 2 personnel.
- 3 Do you want to have any discussion?
- 4 CHAIRMAN O'HARA: Probably not today. Let's
- 5 do it for a subcommittee meeting.
- 6 MR. CARDON: C, evaluation of impacts of SAF
- 7 processes and staff on applications within SAF program.
- Finding: The problems with the SAF and CRU
- 9 sections that have resulted in a backlog of more than
- 10 1,000 applications are not the result of a process or
- 11 database problem but are the result of personnel
- 12 experience problems and management philosophy. See
- 13 graphs.
- MS. JAMISON: Mr. Chairman, I don't find a
- 15 recommendation in that one.
- MR. GILL: It was a finding.
- 17 MR. CARDON: D, SAF application status.
- 18 Recommend that the SAF section provide monthly reports to
- 19 the UST Policy Commission using the provided format.
- 20 E, SAF application reporting.
- 21 Findings: Internal performance standards when
- 22 CRU initially developed.
- Bullet, eight to ten applications reviewed per
- 24 claim reviewer per week.
- 25 Bullet, CRU actually had time to review SCRs and

- 1 CAPs for soil-only sites.
- 2 Bullet, if an individual reviewer was reviewing
- 3 less than eight to ten applications per week, then
- 4 personnel met with CRU management to discuss problems and
- 5 develop an action plan to increase productivity. The
- 6 technical subcommittee requests from the Department
- 7 internal performance standards for the current program.
- 8 Bullet, how is the ADEQ SAF section documenting
- 9 performance standards?
- Bullet, what is the ADEQ SAF section doing if
- 11 standards are not met?
- One, recommend ADEQ SAF section continue using
- existing standards established by the CRU for number of
- 14 applications reviewed per month.
- 15 Two, if these standards cannot be met, then the
- 16 subcommittee recommends that the Department develop a new
- 17 contract to outsource application review until backlog is
- 18 reduced to manageable levels.
- 19 Three, recommend that the Department evaluate
- 20 the 21 percent administrative cap and determine how
- 21 personnel can be reassigned to TRU.
- Four, recommend UST Policy Commission establish
- 23 a budget subcommittee to review expenditures of SAF monies
- 24 (modeled after WQARF advisory committee budget
- 25 subcommittee). The budget committee shall evaluate such

- 1 issues as the cost-effectiveness of the appeals process.
- 2 Bullet, total cost spent on appeals.
- Bullet, what is the average cost per appeal?
- 4 Bullet, how do total costs spent on appeals
- 5 correlate with total SAF cost savings from denied costs?
- 6 (Brian Beck presentation.)
- 7 Five, the subcommittee recommends that the
- 8 ultimate performance standards should be:
- 9 Bullet, 60-day processing of applications.
- Bullet, no more than 200 active claims in-house
- 11 at any time.
- Bullet, maximum of a 10 percent appeal rate.
- F, 2003 cost-ceilings survey presentation to the
- 14 UST Policy Commission. ADEQ please provide the following
- 15 information to the UST Policy Commission:
- One, identify the process utilized to date by
- 17 the ADEQ in development of the proposed cost-ceiling
- 18 survey.
- 19 Two, identify deviations from process utilized
- 20 during establishment of the 2000 cost ceilings.
- Three, identify process of public comment for
- 22 the proposed cost-ceiling survey.
- Four, development of schedule for completion of
- 24 the proposed cost-ceilings survey for review by the UST
- 25 Policy Commission.

- 1 Technical subcommittee recommends that the ADEQ
- 2 SAF section not send out the survey until reviewed by the
- 3 technical subcommittee and approved by the UST Policy
- 4 Commission.
- 5 G, identify the cost analysis method proposed by
- 6 the ADEQ to determine the dollar amount to be published
- 7 for cost ceilings. ADEQ please provide the following
- 8 information for the UST Policy Commission:
- 9 One, identify deviations from process utilized
- 10 during the establishment of the 2000 cost ceilings.
- 11 Two, identify the effect that changes in
- 12 development of task-based cost ceilings have on dollar
- amount to be published.
- Three, identify process of public comment for
- 15 the proposed cost-analysis method.
- 16 Four, development of schedule for completion of
- 17 proposed cost-analysis method to review by the UST Policy
- 18 Commission.
- 19 Technical subcommittee recommends that the ADEO
- 20 SAF section provide the cost analysis method to the
- 21 technical subcommittee for discussion and to the UST
- 22 Policy Commission for approval.
- 23 H, State Assurance Fund claim process. Please
- 24 provide the UST Policy Commission the ADEO written
- 25 determination related to the current request for copies of

- 1 the owner-operator and consultant contract.
- One, apparent implementation of a substantive
- 3 policy in the request for copies of contracts for State
- 4 Assurance Fund reimbursement claims.
- 5 Two, require copy of contract versus
- 6 owner-operator contract date certification.
- 7 Three, explain how the applicant can document --
- 8 can document the terms and conditions of a verbal contract
- 9 and why it is necessary.
- 10 Three, provide the reason for the new
- 11 interpretation of language that has been in existence
- 12 since 1996.
- I, development of State Assurance Fund rules and
- 14 guidance document.
- One, recommend ADEQ commit to a date for
- 16 submittal of the proposed SAF rules to the UST Policy
- 17 Commission for review.
- 18 Two, recommend that the ADEQ commit to a date
- 19 for technical subcommittee meetings to begin review of the
- 20 proposed SAF rule guidance document.
- 21 Two, underground storage tank corrective action
- 22 section.
- A. UST corrective action section document
- 24 status. Recommend that the UST corrective action section
- 25 provide monthly reports to the UST Policy Commission

- 1 during the provided format -- using, excuse me, the
- 2 provided format.
- CHAIRMAN O'HARA: Any comments from members
- 4 of the Commission? Mr. Cardon.
- 5 MR. CARDON: I would like to make a
- 6 particular note. All of these points are extremely
- 7 important and could possibly be massaged and take some
- 8 different format. But in essence, they are all extremely
- 9 important.
- I would like to call the Commission's attention
- 11 to one particular point. There has been a remarkable lack
- on the part of this Commission of any budget-type review
- of the 21 percent overhead allocation as authorized by the
- 14 legislature. It was mentioned in the technical
- 15 subcommittee meeting that there may be possible extreme
- 16 misuse of that 21 percent, that the Commission would be
- 17 well-advised to instruct the financial subcommittee or
- 18 perhaps give particular charge to the financial
- 19 subcommittee to specifically address that budget item, the
- 20 specific application of the 21 percent, how it's being
- 21 spent, and what is being done with those funds.
- It became -- it became apparent in the dialogue
- 23 that occurred in the technical subcommittee that if all of
- 24 that money were spent specifically on the UST program as
- 25 the legislature intended, that there would be lots more

- 1 effort on the UST program.
- 2 CHAIRMAN O'HARA: Say that again. If the
- 3 21 percent --
- 4 MR. CARDON: If the 21 percent allocation
- 5 were all spent for personnel working on the UST program,
- 6 that there would be a lot more effort, there would be a
- 7 lot more bodies working on the UST program.
- 8 CHAIRMAN O'HARA: So the money may not all
- 9 be going to the UST program is what you are saying?
- MR. CARDON: Correct.
- 11 CHAIRMAN O'HARA: Good idea. We ought to
- 12 take a look at that. That's part of our mandates, is to
- 13 look at the appropriate use of the monies.
- Any other comments on the recommendations from
- 15 the committee members?
- Any comments from members of the public?
- 17 MR. MERRILL: Fred Merrill, for the record.
- 18 I was in that technical subcommittee also. And several
- 19 people asked me why the Department chose not to appear at
- 20 that meeting. And I had no reason to give them, no
- 21 answer. And I think that they would like to know why the
- 22 Department -- given the scope of the agenda like
- 23 Ms. Jamison said, why they chose not to appear.
- 24 CHAIRMAN O'HARA: Any other comments from
- 25 the public?

- 1 Any suggestions? We can put this to a vote.
- 2 Like I said earlier, I would prefer to have more members
- 3 of the Commission. I would also like the opportunity -- I
- 4 don't know how you feel, Hal -- but possibly hold another
- 5 subcommittee meeting just to finalize this. Give DEQ the
- 6 opportunity, if they so desire, to attend because I think
- 7 it's a much better product if you have cooperation on both
- 8 sides and it is more of a consensus document.
- 9 But I would say from a Commission standpoint,
- 10 that if we have a subcommittee, my philosophy is to defer
- 11 to the subcommittee. If people want to participate in the
- 12 creation of this document, to attend that subcommittee
- 13 meeting. Otherwise, it is kind of difficult to have a
- 14 subcommittee, go through all the detail, and then bring
- 15 forth and then start redebating all the issues again on
- 16 the Commission level.
- 17 MR. GILL: I have no problem. As a matter
- 18 of fact -- And I probably should have made it clear when I
- 19 sent out the original agenda that I did not expect to
- 20 finish that in one day.
- 21 CHAIRMAN O'HARA: That is a lot of
- 22 information. What I'm saying, maybe give people another
- 23 opportunity to make it.
- MR. GILL: We got further than I expected.
- 25 We didn't get into the very last few points. We didn't

- 1 get into the SAF issues because those were all going to be
- 2 questions, that's the way it's presented here, to SAF. We
- 3 didn't have the answers, so we didn't get into that. And
- 4 we only provided the one recommendation for -- The second
- 5 half of the agenda was for the corrective action section.
- 6 And so we were still planning on having at minimum another
- 7 meeting for the corrective action section.
- But now that we have some data on the SAF, the
- 9 cost-ceiling issues, we can have one that we could include
- 10 that for the last few items on that first part of the
- 11 agenda.
- 12 CHAIRMAN O'HARA: Other comments?
- MR. BEAL: Yeah. I guess I'm going to go
- 14 back to my original point here. And I think you've made
- 15 recommendations to solve problems that are not well
- 16 defined. I just sort of wonder if the technical review --
- 17 As a representative of the consultants, I know that's why
- 18 you bring this forward, if you could summarize the reasons
- 19 for doing it. For example, like, these determinations
- 20 aren't made to the general public. I am a one-shot
- 21 person. I'll never know if there is another determination
- 22 when it comes to my group. As consultants, you may see
- 23 several inconsistent determinations or determinations that
- 24 would have helped you plan a course of action you don't
- 25 know about.

- 1 And then as a Policy Commission member, I would
- 2 be glad to say, Come up with a solution for that. You
- 3 have alluded to education and experience and
- 4 qualifications of personnel in the Department maybe not
- 5 being able to understand or carry through on their own
- 6 with a determination. If that's, in fact, the case, then,
- 7 I wish you would say so; and then we can understand the
- 8 recommendation to investigate. A lack of productivity, it
- 9 is not going out fast enough for whatever reason. I think
- if all these things, if they are concerns, I'll use the
- 11 term, consultants have, perhaps the DEQ management needs
- 12 to know that they are there. It is possible that they
- 13 don't.
- 14 Time for processing rates, are the applications
- 15 different? Are there other reasons that go on? In other
- 16 words, those are just some of the things I tried to back
- 17 out. But I would like them to be defined in that so I
- 18 would know for a fact that's why you are doing it.
- 19 Certainly -- I certainly don't want to have any
- 20 part in running ADEQ. And some of the requests coming to
- 21 the Commission here almost put you in the management type
- 22 of condition. I think that we've got a lot of competent
- 23 people in the room. If we just know where their
- 24 frustrations are, then they can attend your meeting to
- 25 come up with a way not to have them anymore. I would sure

- 1 like them to be stated.
- 2 MR. GILL: I agree. I probably should have
- 3 put it down, this is perceived or the actual problem and
- 4 here is the recommendations from the committee.
- MR. BEAL: We might take a list of perceived
- 6 problems and then direct to solve them there. Maybe some
- 7 of them are financial and can go to the financial
- 8 subcommittee as solutions in that light. I know we've got
- 9 good people every place. It is just trying to make it
- 10 work more efficiently.
- 11 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Once again, I think Roger's
- 13 point is absolutely well-taken. Given the magnitude and
- 14 the scope of the technical subcommittee's recommendations,
- 15 it does seem that it would be appropriate to meet again
- 16 since it would appear that there is not going to be a vote
- 17 taken today.
- 18 Would it be possible to have another technical
- 19 subcommittee meeting and -- on a timely basis and in such
- 20 a fashion, perhaps early on, where all the parties could
- 21 be represented and where this could be brought to a vote
- 22 at our next meeting so it wouldn't be a thing that slides
- 23 forever?
- 24 CHAIRMAN O'HARA: That's my recommendation
- 25 for the next meeting.

- 1 MR. CARDON: And I would recommend that
- 2 because of the scope of the technical subcommittee's work
- and parties involved, it would really be a good thing to
- 4 have as many members of the Commission present as
- 5 possible. I don't know what notification process would
- 6 need to be done in order to allow that to occur. But if
- 7 we could have every member of the Commission at the
- 8 technical subcommittee next meeting, it would be
- 9 beneficial.
- MS. JAMISON: Mr. Chairman, who are the
- 11 members of the technical subcommittee?
- 12 CHAIRMAN O'HARA: Anyone on the Commission
- 13 can be a member of the subcommittee.
- MS. JAMISON: There aren't specifically
- 15 designated --
- 16 CHAIRMAN O'HARA: There is just a chairman.
- 17 It is really more of an informal working group. It goes
- 18 through a little more time, a little more detail into the
- 19 issues so to bring it forward to the full committee. Most
- 20 of the issues and concerns have been hashed out at the
- 21 subcommittee.
- MR. CARDON: Mr. Chairman, perhaps there
- 23 could be particular attention given to making a meeting
- 24 time such that all members of the Commission that would
- 25 care to could attend. There may be some discussion on

- 1 that particular point before we end today, when a meeting
- 2 could be held.
- 3 CHAIRMAN O'HARA: It is up to our chairman.
- 4 If he can kind of -- you may want to send us out
- 5 preferable dates, and we can respond back to you.
- 6 MR. GILL: I'll send out an e-mail as soon
- 7 as I get back because I think we probably will need at
- 8 least two more meetings. And I'll somehow intersperse
- 9 those between cost-ceiling meetings. Within the next week
- 10 to week and a half, I would think we would need the first
- 11 one before going -- to get through it and making any
- 12 recommendations by next meeting because I think it will
- 13 probably take two. I know we couldn't go right through
- 14 it.
- 15 CHAIRMAN O'HARA: Any other comments?
- 16 Ms. Foster.
- 17 MS. FOSTER: Mr. Chairman, we've only heard
- 18 one side of the story during this whole meeting. I would
- 19 like to ask Ian, how many unreviewed applications were you
- 20 prepared to report on this month?
- 21 MR. BINGHAM: I will turn it over to
- 22 Ms. Navarrete.
- 23 MS. FOSTER: Is it in the thousands like
- 24 it's portrayed here in this document?
- MS. NAVARRETE: This is as of the end of

- 1 August.
- CHAIRMAN O'HARA: I'm sorry. Theresa, where
- 3 was it portrayed as thousands?
- 4 MS. FOSTER: There's no page numbers on
- 5 here. The top of the second page, it talks about the
- 6 finding that based on the graph, there are more than a
- 7 thousand applications.
- 8 CHAIRMAN O'HARA: More than a thousand,
- 9 okay.
- 10 MS. FOSTER: In looking at this document,
- 11 which number represents the number of unreviewed
- 12 applications? Is that the 846?
- MS. NAVARRETE: Yes, it does.
- MS. FOSTER: And the 68 and the 135?
- 15 MS. NAVARRETE: Determinations have not been
- 16 made. That doesn't mean that they are not under review.
- MS. FOSTER: So we are over a thousand,
- 18 then?
- 19 MS. NAVARRETE: Without determinations, yes.
- MR. CARDON: Mr. Chairman, comment on that
- 21 point. I guess, members of the Commission, it was only
- 22 Hal and I that were at the technical subcommittee. But
- 23 that's an interesting point that Theresa raises because it
- 24 did seem in the technical subcommittee that there was a
- 25 question about definition. And some of the handouts that

- 1 were given to you today were a straightforward attempt to
- 2 try to address the question of definition so that when we
- discuss this matter, that everybody is on the same page.
- 4 That is part of the technical subcommittee's
- 5 recommendation.
- 6 CHAIRMAN O'HARA: Any other comments on this
- 7 issue? It will be on our agenda for the next meeting.
- 8 Hal, do you have any other comments on the
- 9 technical subcommittee, Agenda Item 4?
- MR. GILL: Well, that was A and B.
- 11 CHAIRMAN O'HARA: Any other comments from
- 12 the public?
- We'll take a break for about ten minutes.
- MR. CARDON: Before breaking, do we have to
- do anything special to note that there will be a vote
- 16 taken on this at the next meeting?
- 17 CHAIRMAN O'HARA: We don't need to
- 18 procedurally because it is on our agenda. We will have a
- 19 vote next meeting.
- Thanks. Be back in ten minutes.
- 21 (Whereupon, a recess was taken from 10:43
- 22 o'clock a.m. to 10:57 o'clock a.m.)
- CHAIRMAN O'HARA: I'm going to call this
- 24 meeting back to order, please. Thank you for coming back.
- 25 Move on to Item 5. It deals with the corrective

- 1 action rules and the guidance document outreach. And 1
- 2 think just from looking at the minutes, we just want to
- 3 get a general update as to what's going on with the
- 4 corrective action rules and the guidance document outreach
- 5 attempt.
- If you would go through that, Ian, if you would.
- 7 MR. BINGHAM: Actually, each Commission
- 8 member has a copy of the final guidance document. There
- 9 is a training scheduled tomorrow, South Mountain Community
- 10 College, on the guidance document and rule to the public.
- 11 And we'll be holding evening courses, one here in Phoenix,
- in Tucson, and Flagstaff, over the next week and a half.
- 13 Also, those are going to be evening sessions giving the
- owner-operators an opportunity to be able to attend those.
- 15 I think those are 7:00 to 9:00, those evening courses?
- MR. DROSENDAHL: The evening courses? Yeah.
- MS. JAMISON: Mr. Chairman, Ian, do you know
- 18 if those are listed on the Web site, the DEO Web site?
- 19 MR. BINGHAM: The training sessions? Yes
- 20 They have been up there a couple weeks now.
- 21 CHAIRMAN O'HARA: Great. And those training
- 22 sessions will address some of the questions that have come
- 23 up under Item 5?
- 24 MR. BINGHAM: Yeah. We anticipate there
- 25 will probably be more training. We will see in the first

- 1 round whether we need something a month down the road.
- 2 I'm envisioning probably within the next six months, once
- 3 the rules are up, people are using them, they will have a
- 4 better feel. So the training will actually be more
- 5 interactive down the road. So I would anticipate for the
- 6 most part more DEQ talking and answering kind of general
- 7 questions. And down the road, as the need arises, we'll
- 8 continue the outreach and education on this package.
- 9 CHAIRMAN O'HARA: Any comments from
- 10 Commission members?
- 11 Members of the public, any comments on the
- 12 corrective action rules and guidance document outreach?
- 13 Please attend those meetings. Great.
- 14 This is mislabeled. Item No. 6 should be
- 15 presentation, discussion of ADEQ policy regarding
- 16 volunteers not being eligible for reimbursement of the
- 17 application and preparation costs. Is anyone prepared to
- 18 discuss that policy?
- MS. NAVARRETE: That's a statutory
- 20 requirement. We have no statutory authority to pay for
- 21 the preparation costs.
- 22 CHAIRMAN O'HARA: That's more policy. It is
- 23 interpretation.
- 24 MS. NAVARRETE: Yes, it is in statute. It
- 25 is in law. The preparation costs can be credited for

- 1 operators and owners, and that's a credit to their direct
- 2 pay. There is no statutory authority for us to pay
- 3 volunteers.
- 4 CHAIRMAN O'HARA: No co-pay to take it out
- 5 of. I saw some discussion in the minutes that you do have
- 6 the right to go after the 10 percent from the original --
- 7 or actual RP, the 10 percent.
- MS. NAVARRETE: If we can find the owner.
- 9 CHAIRMAN O'HARA: Any discussion from the
- 10 committee members on that topic?
- 11 We will open it up to the public. Mr. Beck.
- MR. BECK: Yeah. We find that there is a
- 13 pretty good conflict in what they just stated. Under,
- 14 yes, 49-1052(a)(7), it does say that the costs incurred
- 15 for that should be credited towards the owner-operators'
- 16 co-pay. But under 49-1052(i), it basically says a person
- 17 who undertakes and meets the requirement who is not an
- 18 owner or operator is eligible for 100 percent coverage.
- 19 The SAF is paying for all other costs. How come
- 20 they are not paying volunteers for getting costs for -- or
- 21 recovery of costs for preparation of DEQ-required
- 22 documentation? Statutory says the UST volunteer is
- 23 eligible for 100 percent coverage. And further in the
- 24 regulations, it says that if there are other costs in
- 25 here, that the ADEQ is supposed to seek it against the

- 1 owner or operator.
- 2 CHAIRMAN O'HARA: Any comments from
- 3 committee members?
- 4 MR. GILL: Just when is 100 percent
- 5 100 percent?
- 6 CHAIRMAN O'HARA: It sounds to me like -- I
- 7 am not a lawyer -- you may have conflicting statutes. One
- 8 says 100 percent. One says you can only get reimbursed
- 9 from the co-pay, which there is no co-pay; so it doesn't
- 10 make sense. It seems like it is a problem. Unless I'm
- 11 mistaken, there is general agreement that they should have
- 12 the same rights as -- volunteers should have the same
- 13 rights as owner-operators. So as a Commission, if that's
- true, should we make recommendations to the legislature to
- 15 fix the statutes?
- MR. GILL: An extra point, when it was even
- 17 being written, volunteers don't have to do anything. So
- 18 it is an incentive to get them to clean up the sites that
- 19 they do not have to clean up. It would be the state.
- 20 That was the whole point of what was written, is let's try
- 21 to give them an incentive. I think it does need to be
- 22 addressed. It does sound to me it is a --
- 23 CHAIRMAN O'HARA: It is a disincentive in
- 24 order to have them pay for that.
- MR. GILL: You are looking at a 250,000,

- 1 \$500,000 cleanup. That's a lot of money, 10 percent.
- 2 CHAIRMAN O'HARA: Mr. Cardon.
- 3 MR. GILL: And the applications.
- 4 MR. BINGHAM: Applications are 10 percent of
- 5 your cleanup?
- 6 MR. GILL: No. That's a lot of applications
- 7 at 900 a pop. Goes up real fast.
- 8 MR. CARDON: Do we understand that this
- 9 preparation expense is not -- the Department has made a
- 10 determination that this preparation expense is not
- 11 covered? That specific determination has been made?
- 12 CHAIRMAN O'HARA: Yes. Based on their
- interpretation of statute, because the statute says
- 14 application preparation costs must come from the co-pay as
- 15 a credit to the co-pay; and there is no co-pay. And then
- 16 the legislature says 100 percent reimbursement. The
- 17 statutes conflict. Our attorney may help us with that.
- 18 MR. CARDON: Next question. Is there -- it
- 19 would be interesting to know if there was general
- 20 consensus that that is -- that that should be corrected in
- 21 the law, that it should be covered. Is there general
- 22 consensus on that point? Could we ask?
- CHAIRMAN O'HARA: Is there an opinion from
- 24 someone else that volunteers should not get reimbursed for
- 25 that amount? I haven't heard any.

- 1 MR. VANNAIS: On the one hand, you say there
- 2 is no co-pay to which the credit can be taken from. But
- on the other hand, the Department recognizes that there
- 4 is, indeed, a co-pay the Department has to recover from
- 5 the owner-operator. So it's not the fact that there is no
- 6 co-pay. You have not recovered from the actual
- 7 owner-operator. Those costs can still be credited to that
- 8 co-pay once that owner-operator is found.
- 9 CHAIRMAN O'HARA: The Department's
- 10 interpretation of the statute, they can't do that, is my
- 11 understanding.
- MR. BEAL: To have the volunteer not incur
- 13 expense, period. That's the end of it. You credit a
- 14 co-pay the State might recover from the original
- 15 owner-operator doesn't do a thing for the volunteer. It
- 16 just makes the owner-operator less.
- 17 MR. BINGHAM: I don't know if it is that
- 18 broad. The SAF can only pay for eligible costs. It is
- 19 100 percent of those eligible costs that your volunteer
- 20 gets reimbursed. So the notion that if you volunteer, the
- 21 likelihood that you will have to pay zero is not correct.
- 22 I mean, if there is costs that are performed that are not
- 23 covered by the SAF, that is between the volunteer and
- 24 whoever did the work for them.
- MR. GILL: Except preparation costs for an

- 1 application shouldn't be questionable. It isn't I put in
- 2 two wells. Well, you should have only put one. It is you
- 3 have to do an application to get reimbursement on what was
- 4 done. There may be some questions within the document on
- 5 what was appropriate or what was not, but the application
- 6 cost is an application cost.
- 7 CHAIRMAN O'HARA: Again, I don't think -- is
- 8 there any disagreement that the spirit of the statute
- 9 allows volunteers to get complete reimbursement, that they
- 10 should get reimbursed necessary costs and appropriate
- 11 costs of filing an application? Is there any disagreement
- 12 on that issue? I haven't heard any.
- MR. CARDON: Does the Department have a
- 14 particular point --
- 15 CHAIRMAN O'HARA: If the statutes allowed
- 16 it --
- 17 MS. NAVARRETE: If the statute allowed it,
- 18 of course, we would pay it.
- 19 CHAIRMAN O'HARA: So it seems from a
- 20 Commission standpoint, we could make a recommendation to
- 21 the legislature to make the statutes consistent.
- 22 MS. JAMISON: Mr. Chairman, I think we want
- 23 to know what the fiscal impact would be if we made that
- 24 recommendation.
- 25 CHAIRMAN O'HARA: Would that be

- 1 determinable?
- 2 MR. GILL: It is material.
- MS. NAVARRETE: Impact to the fund?
- 4 MS. ROSIE: We can look into that.
- 5 MS. NAVARRETE: It would make a difference.
- 6 CHAIRMAN O'HARA: Mr. Kelley.
- 7 MR. KELLEY: Dan Kelley. For the record, my
- 8 name is Dan Kelley. Mr. Chairman, the Department --
- 9 according to this discussion right here, the Department is
- 10 basing its assertion that they can't pay the co-pay for
- 11 volunteer application preparation on statute. The statute
- 12 addressing this is 1052(a)(7), which states, "The
- 13 Department shall provide assurance account coverage for
- 14 the following." No. 7 is costs incurred for professional
- 15 fees directly related to the preparation of assurance
- 16 account application, period. The Department shall credit
- these fees toward the applicant's co-payment obligation,
- 18 period, end of section. Okay?
- 19 The Department is choosing to interpret that one
- 20 way. They could choose to interpret it another way. A
- 21 volunteer has a zero dollar co-payment obligation. Credit
- 22 that to my co-payment obligation. Zero plus the cost is
- 23 the cost of the preparation. It is a discretional
- 24 decision. I don't think we need to fix it in legislature.
- 25 I think we need to make a recommendation to the director

- 1 to address this issue and reevaluate it. Thank you.
- 2 MR. BEAL: He is right on the money,
- 3 recommend they pay it.
- 4 MR. CARDON: Mr. Chairman, this raises the
- 5 obvious question, has the Department had an interpretation
- 6 by the AG's Office that they shall -- that they must
- 7 interpret this in a specific manner? It would seem if the
- 8 Department has had a determination by the AG's Office that
- 9 they must interpret this statute in a specific manner,
- 10 then we will correct it by legislature. If it is -- if
- 11 that is not the case, then, perhaps this body could
- 12 recommend to the Department that they interpret it in a
- 13 different fashion. It would be nice to know the answer to
- 14 that question.
- 15 CHAIRMAN O'HARA: Does anybody have the
- 16 answer to that question? Do you know if there was an
- 17 actual AG's opinion that you are basing your
- 18 interpretation on?
- 19 MR. ROCHA: There was no actual AG opinion.
- 20 It is the interpretation from the AG's legal advice. The
- 21 question was raised and answered legally.
- 22 CHAIRMAN O'HARA: We could present a motion
- 23 that says if it is a positive determination, we think it
- 24 should be this and if not, recommend the legislature to
- 25 change that. I don't know how you want to phrase your

- 1 question.
- 2 MR. CARDON: A member of the Commission has
- 3 asked for the financial -- the fiscal impact. Such a
- 4 decision would -- Maybe this is something we could set for
- 5 a vote next meeting with that answer on the table.
- 6 CHAIRMAN O'HARA: Would that be -- Could you
- 7 get that information by the next meeting?
- 8 MS. NAVARRETE: Fiscal impact?
- 9 MS. JAMISON: Mr. Chairman, this may not be
- 10 helpful. But there is another avenue as well of
- 11 determining whether this statutory interpretation is
- 12 correct or required. And that is through the appeal
- 13 process where this could be an element of an appeal that
- 14 goes to an administrative law judge and then to the
- 15 Superior Court, if necessary. Apparently, this has not
- 16 been the subject of appeal to date.
- 17 CHAIRMAN O'HARA: I will explore that point
- 18 just for a second, what you just said. If it goes to a
- 19 hearing -- if it goes to an appeal and in that appeal the
- 20 Department says we are going to agree with you and grant
- 21 you the 10 percent, my understanding is in those
- 22 general-type appeal decisions, those aren't formally
- announced and known; so that the party that did the appeal
- 24 has rights to that. Whereas, the parties that don't know
- 25 that, they don't get the benefit of that. It goes back to

- 1 the issue of the decision log. Are we trying to make
- 2 general policies so that everybody knows it, or are some
- 3 people getting benefits because they appeal the issue?
- 4 I'm not sure if they appeal it, that it is going to
- 5 actually help everybody. It may just help those people
- 6 that appeal it.
- 7 MS. JAMISON: My point was that if the
- 8 Department is convinced that this is the correct statutory
- 9 interpretation, then it will present that statutory
- 10 interpretation in an appeal if somebody raises the issue
- on appeal. A determination by an administrative law judge
- 12 is not final. The administrative law judge makes a
- 13 recommendation to the director as to the decision on the
- 14 appeal.
- 15 After that, the director issues the final
- 16 decision; and that decision can be appealed to the
- 17 Superior Court. That would get it into the judicial
- 18 arena. I'm not recommending this necessarily. I think
- 19 people may be more successful if they address this to the
- 20 legislature and make the case there.
- 21 CHAIRMAN O'HARA: Mr. Kelley.
- MR. KELLEY: I'll pass. Thank you.
- CHAIRMAN O'HARA: Any other comments?
- MR. GILL: I would just think that most --
- 25 Again, I don't see that that's an incentive for a

- 1 volunteer to spend money on attorneys to take it all the
- 2 way to the appeal process either.
- 3 MS. KELLEY: Ona Kelley for Tierra Dynamic.
- 4 Why is what the impact to the fund germane to whether the
- 5 statutes interpret -- I mean, are we interpreting statute
- 6 based on what it costs the fund? I don't understand the
- 7 correlation there.
- 8 MS. JAMISON: I'm just curious.
- 9 CHAIRMAN O'HARA: Mr. Beck.
- 10 MR. BECK: Brian Beck. Actually, I have two
- 11 comments. Again, under statutory requirement for
- 12 volunteers, they are supposed to get 100 percent
- 13 reimbursement.
- MS. JAMISON: Of eligible costs.
- MR. BECK: Actual costs.
- MS. JAMISON: Eligible costs.
- 17 MR. BECK: Eligible costs, sorry.
- 18 MR. KELLEY: Costs incurred for professional
- 19 fees.
- MR. BECK: The Department is supposed to go
- 21 back and seek the 10 percent co-pay from the
- 22 owner-operator, if they can find it. So it is the
- 23 Department's responsibility to go back and recover that
- 24 10 percent.
- 25 The UST volunteers to date, to my knowledge --

- 1 We've asked this several times, has the Department
- 2 actually gone back and tried to recoup those costs? And
- 3 they are in the hundreds of thousands of dollars. We have
- 4 heard no, they are not doing that. They are not set up to
- 5 even think about doing that type of thing. There is money
- 6 sitting out there that the Department should go after. As
- 7 far as affecting the fund, there shouldn't be any because
- 8 there is a mechanism for the Department to recover those
- 9 costs.
- And second thing, as far as the appeal issue, we
- 11 did go through the formal. And we were told that the
- 12 volunteer has no standing by the AG's Office to appeal
- 13 that particular item based upon the current
- 14 interpretation.
- 15 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Mr. Chairman, wouldn't it be
- 17 appropriate to set this for -- notice this for a vote at
- 18 the next meeting?
- 19 CHAIRMAN O'HARA: I agree.
- 20 Any more discussion? Ms. Foster.
- MS. FOSTER: What would we be voting on?
- 22 CHAIRMAN O'HARA: There were two -- from
- 23 what I understood, there were two options. One, we could
- 24 recommend if it is a statutory issue that the legislature
- 25 could make the statute consistent. One says 100 percent.

- 1 One says get it from the co-pay. If, indeed, it is not a
- 2 legal interpretation but a policy interpretation by the
- 3 Department, we could recommend to the director to revisit
- 4 that because we think that the policy should be that
- 5 volunteers should get reimbursed for that 10 percent. So
- 6 it is more of a dual --
- 7 MR. CARDON: Exactly.
- 8 CHAIRMAN O'HARA: We'll put that up for a
- 9 vote.
- Any other comments from the Commission members?
- 11 Public?
- Moving on to Item 7, continuation of discussion
- we've had a couple of times on the funding options for the
- 14 UST inspection and compliance program.
- Did I understand from the minutes last time,
- 16 Ron, that you were going to make a presentation today with
- 17 some data?
- 18 MR. KERN: Ron Kern, DEQ. Mr. Chair, no,
- 19 there wasn't a presentation planned. What I had said at
- 20 the last one, we were still gathering together the --
- 21 compiling the information that we thought might be
- 22 pertinent to the Commission for further discussion. And
- 23 I'm still compiling that information. So I apologize, I
- 24 don't have anything today.
- 25 Plus, with the changeover in management --

- 1 senior management within the agency right now, I've got to
- 2 make sure I've got approval all the way to the top on what
- 3 I present to the Commission. So at this time, I would
- 4 like to see this agenda item carried through to the next
- 5 meeting, if possible.
- 6 CHAIRMAN O'HARA: That would be great.
- 7 MR. KERN: I would like to. Again, I've got
- 8 to get everything together.
- 9 CHAIRMAN O'HARA: I have a question. I was
- 10 going through the minutes. And I know that this is an
- 11 issue that we studied at length probably two years ago,
- 12 year and a half ago.
- MR. KERN: It was '98-'99 time frame.
- 14 CHAIRMAN O'HARA: My recollection is this
- 15 Commission made a recommendation to the director that we
- 16 fully supported the efforts of the inspection and
- 17 compliance program. And we left the how and why or how
- 18 they do the funding up to the director. In fact, we may
- 19 have said let's get it from the general budget. But we
- 20 left that kind of to the determination of the director as
- 21 to how they wanted to increase that funding, whether it
- 22 was a tank fee or an increase in the funding.
- 23 So I think the recommendation still stands that
- 24 we agree and wholeheartedly support the Department. What
- 25 more do you want us to do? Actually get to the point of

- 1 saying how we want to fund that?
- 2 MR. CARDON: May I simply make an
- 3 observation, that part of that recommendation, as I
- 4 recall, was that the increase not be taken from the State
- 5 Assurance Fund.
- 6 CHAIRMAN O'HARA: Correct, you're right. We
- 7 can bring that recommendation forward so everybody is
- 8 familiar with it during next month's discussion.
- 9 I guess what I was trying to close the loop on
- 10 is what are we -- what more are we trying to do at this
- 11 point. I think actually Roger brought it up.
- MR. BEAL: I believe Myron had a suggestion
- 13 of how to fund it.
- 14 CHAIRMAN O'HARA: So we actually want to go
- into the funding and actually make some recommendations?
- MR. BEAL: It's become apparent that more is
- 17 needed to have the people do the job properly. I think
- 18 Myron had an idea. I'm not really sure I can recall
- 19 exactly what it was. He did have it. That's what
- 20 we're...
- 21 CHAIRMAN O'HARA: I will bring some of that
- 22 information forward from our prior meetings. We will put
- 23 that on the agenda for next time.
- 24 Any other comments on this item, Item 7?
- Item No. 8, moving on, this is an item we've had

- 1 on our agenda several times. And it deals with the
- 2 payment of the 10 percent co-pay and who is responsible
- 3 for making that payment. Is it the owner-operator, or can
- 4 a consultant or other party make that 10 percent co-pay?
- We went into executive session. I read those
- 6 minutes, at the conclusion of which we said we would put
- 7 it back on the agenda and invite some input from the other
- 8 committee members. My understanding from reading those
- 9 minutes we only have two options, to really do nothing or
- 10 we can ask the Department to present their interpretation
- of that statute as policy. There weren't really other
- 12 alternatives that I saw because, I think, the option on
- the table was to ask for a legal opinion, which we don't
- 14 really have the option to do.
- 15 Any other suggestions? Do we want to ask the
- 16 Department to present the actual interpretation or the
- 17 policy of how they treat this issue or just do nothing?
- MR. CARDON: Mr. Chairman, this matter is on
- 19 the agenda. It would seem that we as individual members
- 20 of the Commission ought to understand the issue or the
- 21 question.
- 22 And to clarify the question for myself, am I
- 23 understanding that there are two scenarios? The first
- 24 scenario is that a consultant charges for work performed,
- 25 that the charges are legitimate, that they are -- that

- 1 they are paid according to the statute, et cetera, and
- 2 that the State pays -- in this particular case, the State
- 3 would pay 9 percent of those charges and the regulated
- 4 party would pay 10 percent of the charges? Is that the
- 5 first scenario? Do I understand that correctly?
- 6 CHAIRMAN O'HARA: Yep.
- 7 MR. CARDON: And then the second scenario
- 8 would be that the -- in both scenarios we assume that
- 9 there are -- that the charges -- that the State does not
- 10 err, that the charges are all legitimate. But in the
- 11 second scenario, the consultant elects to take a
- 12 10 percent -- I don't know if it is 10 percent or not, but
- 13 a discount or, in other words, take from the money that --
- 14 from the 90 percent that they are paid by the State, take
- 15 from that -- that the consultant elects to take from that
- 16 money the 90 percent they are paid by the State, all of
- 17 which is according to the regulations, and pay back to the
- 18 State or to give to the regulated party the money that is
- 19 equal to the 10 percent and then the regulated party
- 20 gives -- Am I -- what am I missing?
- 21 CHAIRMAN O'HARA: You are close. In the
- 22 first instance, you are right. He submits a bill for \$1,
- 23 let's say. The State pays 90 cents. The owner-operator,
- 24 regulated party, pays 10 cents. So he was made whole, got
- 25 his dollar.

- In the second scenario, he would submit the bill
- 2 for a dollar to the State. He would get 90 cents from the
- 3 State again. But instead of getting the 10 cents from the
- 4 owner-operator, he would just absorb it or not pay it.
- 5 MR. CARDON: So he takes a discount?
- 6 CHAIRMAN O'HARA: Basically a discount.
- 7 MR. CARDON: What is that, a 10 percent
- 8 discount on the gross cost?
- 9 CHAIRMAN O'HARA: Yeah.
- 10 MR. CARDON: A 10 percent discount. In both
- 11 scenarios, we are assuming that they are prepared equally,
- 12 that everything is according --
- 13 CHAIRMAN O'HARA: The State pays the same
- 14 amount in both cases. The question is whether the
- 15 statutes allow for an owner-operator not to have to pay
- 16 that 10 percent, to allow the consultant to absorb it. It
- 17 is more of a legal interpretation, I think, from the
- 18 Department's standpoint.
- 19 We have discussed the policy. I think there was
- 20 good points made on both sides. Some said they didn't
- 21 think it was right. Some said it was perfectly right, it
- 22 was a business issue and competition issue. I didn't see
- 23 there was a consensus one way or the other. It is more of
- 24 a legal definition, which we are not really here to solve
- 25 in my mind.

- 1 Any other comments?
- 2 Any comments from members of the public on this
- 3 issue?
- 4 MR. JONES: My name is Greg Jones. I have a
- 5 problem with kind of leaving out the point that if
- 6 invoices are submitted to the State saying this is what
- 7 was incurred, costs that were incurred, actually that
- 8 10 percent has never been incurred because nobody had the
- 9 intention of paying it. So it is kind of a fraudulent way
- 10 of getting this extra 10 percent somehow. Basically,
- 11 because you are submitting an invoice as, say, an
- 12 owner-operator that you have signed off on and said this
- is the costs that have -- I have incurred, and, in fact,
- if you are allowing a consultant to waive that, then, you
- 15 are not incurring that 10 percent. Really you should be
- 16 giving an invoice to the State for 90 percent of this
- 17 100 percent, I think that's being done now, because it was
- 18 never incurred.
- 19 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Well, it seems to me,
- 21 Mr. Chairman, that that is a legitimate observation, that
- 22 they're -- and it does seem to me that there should be
- 23 some specific determination on that point. Now, whether
- this Commission is the proper body to make that
- 25 determination or not, I don't know. But if a person signs

- 1 I have incurred a cost which, in fact, I have not
- 2 incurred, that would seem to be, like, a lie.
- CHAIRMAN O'HARA: I think "incurred" and
- 4 "paid" are two different things. If they drilled a well,
- 5 there is a set cost ceiling for what they can charge for
- 6 that. How much they end up getting paid for it may be a
- 7 different issue. They did do the well. They incurred the
- 8 cost of drilling the well. How much they are entitled to
- 9 be reimbursed is really determined by the cost ceilings.
- 10 Assuming the cost ceilings are reasonable, it really comes
- 11 back to in both of your scenarios, they both drilled the
- 12 well. One got paid 10 cents more than the other. In my
- 13 estimation, it is a consultant discounting versus not
- 14 incurring the cost. He incurred the effort and manpower
- 15 to dig that well.
- MR. CARDON: In any event, to address this
- 17 gentleman's question, that may not be the job of this
- 18 Commission. That may be some legal question.
- 19 CHAIRMAN O'HARA: I think it really is
- 20 legal. I think we're not here to decide that.
- 21 MR. KELLEY: Dan Kelley again.
- 22 Mr. Chairman, Mr. Cardon, just to reiterate, I'm sure you
- 23 guys remember, but just to reiterate, there are statutes
- in the SAF statutes that specifically address this issue,
- 25 that if an owner-operator or a consultant submits

- 1 fraudulent claims against the fund and they are found
- 2 guilty of that, they are precluded from accessing the
- 3 fund. It is a very draconian measure. It is illegal. It
- 4 is improper. And it is the Department's obligation to
- 5 make sure it doesn't happen. There is a statute on the
- 6 books.
- 7 CHAIRMAN O'HARA: Any other comments from
- 8 members of the public? Mr. Beck.
- 9 MR. BECK: Real quick. I don't know any
- 10 professional consultants that are doing that, but I know
- 11 some cheesy contractors that are.
- 12 CHAIRMAN O'HARA: Any other comments from
- 13 members of the public?
- MR. JONES: I have one more comment. Great
- 15 Jones. You guys are talking as a Commission whether you
- 16 guys should do this or that. And, yet, you guys are
- 17 public officials that individually you can go to the AG
- 18 and ask for a determination. You don't have to do it as a
- 19 group. The director of the DEO can do it as an
- 20 individual. You guys as individuals don't have to have a
- 21 consensus or anything. Just one person can go to the AG
- 22 and ask for that legal opinion. It is your right.
- 23 CHAIRMAN O'HARA: This issue came from a
- 24 member of the public, and I would encourage that member to
- 25 pursue that avenue, if they so desire.

- 1 MR. GILL: We were told we can't.
- 2 CHAIRMAN O'HARA: Okay. Moving on to
- 3 Item No. 9, a discussion of the DEUR fee rule, DEUR.
- 4 Thank you.
- 5 MR. BINGHAM: Declaration of
- 6 environmental-use restriction.
- 7 CHAIRMAN O'HARA: Would you explain that
- 8 again.
- 9 MR. BINGHAM: It is the declaration of
- 10 environmental-use restriction.
- 11 CHAIRMAN O'HARA: Deed restriction. I know
- 12 Roger had some concerns and wanted this on the agenda, so
- 13 I will turn it over to Roger.
- MR. BEAL: In investigating what a DEUR
- 15 might entail, it comes to light that there is a fee
- 16 proposed that's in proposed rule now to go along with a
- 17 DEUR in order to finance the Department's obligation to
- 18 fulfill the DEUR standing with the conditions that the
- 19 DEUR puts on. If you have an on-site or, I guess, an
- 20 engineering control, then you have to know that that
- 21 engineering control is maintained until the DEUR can be
- 22 removed. The fee is -- without being too negative, it is
- 23 sort of crystal ballish as to what might be incurred over
- 24 the life of the DEUR.
- 25 An example is if you are going to monitor the

- 1 condition of a monitoring well for 30 years after the site
- 2 has been closed, then the person that has the site has to
- 3 pay the DEUR fee to assure the money is going to be there
- 4 for the Department to monitor the monitoring well.
- 5 I'm sort of disappointed that as a Commission
- 6 member and looking at corrective action and the RBCA
- 7 process, while I understood the DEUR was a restriction
- 8 placed on the deed, I as a Commission member did not
- 9 realize that there would be a 5- to \$20,000 fee associated
- 10 with that that may not be reimbursable from the SAF fund.
- 11 And it makes me question the fact that we use the term
- 12 "closure" at all as the same work that was going on before
- the word "closure" got involved with the site is going on
- 14 after the word "closure" is involved with the site, really
- 15 negating the benefit of RBCA, in my mind, which was
- 16 risk-based closure, meaning closure, not a change in
- 17 financing policy.
- Now, this is not with the UST program. Who is
- 19 doing this, what department?
- MR. BINGHAM: The DEUR process is under the
- 21 capacity development section.
- MR. BEAL: Capacity development section is
- 23 the one that's putting this forward. And the rules are
- 24 proposed now. So I would say even the ADEQ, nobody knew
- 25 what the fees were going to be. And now they are being

- 1 bantered. And the projected lifetime, for example, of a
- 2 monitoring well is 30 years. Are you going to watch my
- 3 monitoring well 30 years or not? I don't know. So how
- 4 you can take from me upfront the fee for doing that is
- 5 even more crystal ballish. And then how much is it going
- 6 to cost to adequately accomplish the task is something
- 7 else.
- I mean, I guess I'm trying to say that I
- 9 understood what a DEUR was. But I didn't understand the
- 10 application of the DEUR. And I'm disappointed in that
- 11 because we spent a lot of time on RBCA. And my conclusion
- 12 right now is to no benefit if a DEUR is involved. I'm
- willing to say that there may be an awful lot to this that
- 14 I don't understand, and there is, which is why it's here.
- 15 But it is a rule that's being proposed and something that
- 16 I think this Commission needs to become aware of and
- 17 participate in in one manner or the other as we've not
- 18 been told about it.
- Jim Lawless, I believe, is heading that up. It
- 20 went to the 23rd of August. It was put on the
- 21 administrative calendar.
- MR. BINGHAM: There has been a work group.
- 23 And I believe Myron Smith was on that work group. And I
- 24 think there are several other people that's been involved
- 25 in that process.

- 1 MR. GILL: Jim Trotter was involved. Myron
- 2 delegated.
- 3 MR. BINGHAM: To be quite honest, I didn't
- 4 attend any of them; so I don't know.
- 5 MR. BEAL: I think it has tremendous impact
- on what we've done and how we view the future of the
- 7 program of the benefits of RBCA. And now all of a sudden,
- 8 all that work, in my instantaneous reaction, it is sort of
- 9 negated. And why anybody would choose a RBCA process to
- 10 take themselves out of the financial mechanism is beyond
- 11 me.
- 12 CHAIRMAN O'HARA: That fee would not be
- 13 reimbursable. It would not be closed at that point?
- MR. BEAL: No. You are paying upfront. If
- 15 you had a DEUR to go onto your property -- and say for a
- 16 minute I'm ADEQ, I'm going to say it is going to take me
- 17 30 years to check your site out. And I need the money
- 18 right now to fund my operation for 30 years. That doesn't
- include the fact that you're still going to have to go on
- 20 with your consultant to do the work.
- CHAIRMAN O'HARA: Why is that not
- 22 reimbursable?
- MR. BEAL: Because you're closed. RBCA says
- 24 closed, you're closed. But I need all this money, and I
- 25 need you to keep working at it.

- 1 CHAIRMAN O'HARA: Mr. Cardon.
- 2 MR. CARDON: Mr. Chairman, this raises the
- 3 following question and then a larger question. The first
- 4 question is: Is a DEUR literally voluntary or a free
- 5 option of the property owner? And to which I don't have
- 6 an answer.
- 7 The second question is kind of like an extension
- 8 of the first question. And that is: Under the RBCA
- 9 program, will it be possible for a property owner to clean
- 10 their property to a level that they would care to clean it
- 11 to and be eligible for the fund? And those two questions
- 12 should definitely at the appropriate time be questions
- 13 that this Commission addresses.
- 14 CHAIRMAN O'HARA: Do we have any answers for
- 15 those questions?
- MS. FOSTER: Mr. Chairman, on the first
- 17 question, a person -- my understanding of the DEUR is that
- 18 you can do -- you can either go after the DEUR for your
- 19 property or you can continue with your remediation.
- 20 Whether or not that remediation is covered under SAF is
- 21 another question. But the option is the owner-operator's.
- 22 You can go either direction on that.
- 23 MR. CARDON: Which then leads to that second
- 24 question. What will the interpretation be with respect to
- 25 the level to which an owner-operator can clean up? And

- 1 that is something that should come before the Commission
- 2 at the appropriate time.
- MS. JAMISON: Mr. Cardon, Mr. Chairman, the
- 4 statute says if the owner elects to remediate to
- 5 nonresidential uses, then you may use the DEUR. So if the
- 6 remediation continues so that the accommodation levels are
- 7 reduced to make it suitable for residential uses, then
- 8 this just isn't implicated.
- 9 MR. CARDON: However, that is the very point
- 10 that needs to be addressed because there are other
- 11 proposals that what is residential and if a person has
- 12 zoning that is commercial that includes some type of
- 13 residential use, that's an open question, as I understand
- 14 it, still and one that needs to be addressed. I have got
- 15 to excuse myself.
- MR. GILL: I would like to have whoever is
- in charge of those meetings let us know what's going on.
- 18 I mean, as far as I understand, there has been two
- 19 meetings. I attended the second one thinking there had
- 20 been more. They are basically trying to keep people out
- of the meeting, which doesn't make any sense.
- 22 CHAIRMAN O'HARA: Keep people out of the
- 23 meeting? By not telling you or something?
- MR. GILL: They basically uninvited people
- 25 to the meeting. I would like to know what's -- I have

- 1 been waiting for a second -- or for another meeting
- 2 notice, and I have not heard a thing.
- 3 CHAIRMAN O'HARA: Ian, do you know who we
- 4 can request to attend next meeting to maybe give us a
- 5 short presentation?
- 6 MR. BINGHAM: I will go back and discuss it.
- 7 CHAIRMAN O'HARA: This will be on the agenda
- 8 next meeting also.
- Any more comments on the DEUR fee rule by
- 10 committee members?
- 11 MR. BEAL: Just one to Nancy. Your statute
- 12 is quite clear. I think the part that's not known is the
- impact of the DEUR fee in the process of making it not to
- 14 residential and why you would -- it just took a lot of the
- 15 effectiveness or it may take a lot of the effectiveness
- 16 away from the RBCA process. And perhaps it is an
- 17 industrial place that should be left in a RBCA closure
- 18 with a DEUR put on it to everybody's benefit but not with
- 19 the fee.
- I mean, it almost makes no sense to say, yeah,
- 21 it is good enough to close and we are going to monitor it
- 22 some more. If you want to get it to residential, there is
- 23 other things in here. I'm just fixated on the fee taking
- 24 away the advantages of the RBCA process.
- MS. JAMISON: This is a fee rule that hasn't

- 1 been adopted yet, I take it?
- 2 MR. BEAL: Exactly. It is in the process
- 3 now.
- 4 MR. BINGHAM: I want to just add a little
- 5 clarification to the monitoring that goes on. Part of the
- 6 DEUR process, the DEUR is a use restriction. And some of
- 7 the continuing monitoring is the assumption that went in
- 8 at the time the DEUR was placed hasn't been maintained.
- 9 If you follow a DEUR, this is an industrial zoned --
- 10 industry-zoned property. So the assumption there, you are
- 11 not going to have a day-care built on this thing.
- 12 Therefore, the elevated concentrations are not posing a
- 13 risk to public health, human health, and the environment.
- 14 Ten years down the road, zoning may change and
- 15 all of a sudden, boom, here comes a day-care. It is a
- 16 means of raising a flag to somebody because maybe whoever
- 17 purchases the property may have purchased an entire area
- and didn't search each title properly. But it is for the
- 19 Department to ensure that the uses of that property has
- 20 not changed to the point where now there is a risk and an
- 21 impact to human health and the environment. And that's
- 22 just so everybody kind of has an understanding what that
- 23 monitoring prospectively is all about.
- 24 CHAIRMAN O'HARA: Mr. Cardon.
- MR. CARDON: Mr. Chairman, Ian, that is

- 1 precisely the point. And I am -- this is not just a
- 2 personal issue with me. What I'm trying to say is that
- 3 this is a specific issue that has been on the burner for
- 4 literally years and that the regulated community has great
- 5 interest in and that want to be heard, like, every facet.
- 6 The point is, is that if a property is used for
- 7 some commercial purpose like, for example, a gas station
- 8 and the zoning allows for a day-care center in the same
- 9 zoning, then it should be the right of the landowner to
- 10 use -- to clean up to any level that is allowed in the
- 11 zoning and not just for the current by-the-moment use
- 12 today.
- I don't -- obviously is not -- today is not the
- 14 time to debate that and have the Commission take a
- 15 position, et cetera. But that is a question that is on
- 16 the table that is open that many people would like to have
- 17 input into.
- 18 CHAIRMAN O'HARA: Any comments from the
- 19 public on the DEUR issue? We'll have that on the agenda
- 20 next meeting.
- 21 Moving on to Item 10, I think this was on the
- 22 agenda last meeting and I put it on again. I just want
- 23 to -- in looking forward to our annual report in December,
- 24 I wanted the Commission members to take a look at our
- 25 mandates and make sure that there is nothing the

- 1 Commission members feel is important for us to take a look
- 2 at this year that we haven't yet done. I know they are
- 3 broad mandates.
- 4 And I think, for instance, your subcommittee
- 5 addressed quite a few of those in the recommendations
- 6 today. So I think we are kind of in a general way
- 7 accomplishing our mandates. But I want to make sure there
- 8 is none specifically we're missing.
- I know phase-out was one that was in there. And
- 10 my understanding on phase-out was that we had an actuarial
- 11 study that said everything was going great. At the time,
- 12 we decided we would monitor that and revisit it down the
- 13 road if we needed a phase-out date.
- I wanted to give the members an opportunity to
- 15 let me know if there was something we need to look at in
- 16 the next couple months so we accomplish our mandates. Or
- 17 do you think we're doing an adequate job?
- 18 Mr. Cardon.
- 19 MR. CARDON: Excuse me. I have a lot to say
- 20 today and I apologize. I agree with you, Mr. Chairman,
- 21 that the recommendations brought forth by the technical
- 22 subcommittee and specifically the question of the budget
- 23 allocation are very definitely -- those issues very
- 24 definitely fall under the UST Policy Commission mandates
- 25 and they are an essential part of the mandate. And it

- 1 would appear that we are addressing them, and I look
- 2 forward to continue to address those in a more detailed
- 3 manner.
- 4 CHAIRMAN O'HARA: Okay. Any other comments?
- 5 Members of the public? Mr. Beck.
- 6 MR. BECK: Yes. There has been several
- 7 groups and we have been reviewing the transcripts from the
- 8 Commission meetings over about the last two years just to
- 9 see outstanding issues, actually, the Policy Commission
- 10 brought up but never acted upon. Just to give you a few
- of them, what we have found to date, like, November 2000,
- 12 based on a request from Mr. Cardon, Mr. O'Hara, and
- 13 Ms. Foster, ADEQ was to provide a policy, guidance, or
- 14 procedure for reopening sites that had been closed for
- 15 more than one year. This policy, guidance, or procedure
- 16 was to have included examples of causes to reopen a site,
- 17 the procedure for establishing SAF eligibility, newly
- 18 regulated compound causes of reopening, and when new
- 19 release numbers would be assigned. That was formally
- 20 requested by three different members back in November 2000
- of the agency, and nothing has been done yet.
- January 2001, requests by Mr. Denby, O'Hara, and
- 23 Cardon, ADEQ to provide an update on insurance
- 24 requirements and financial responsibility. ADEO also
- 25 requested to provide a definition of what an open site is

- 1 how are they handling these sites. Nothing has been done.
- 2 Requested by Ms. Foster at the same time, what
- 3 is the number of work plans and corrective action plans
- 4 awaiting for review.
- 5 March 2001, request by Mr. Gill, Denby, and
- 6 Foster, ADEQ Web site to be updated to include notices of
- 7 meetings with various Policy Commission activities,
- 8 posting of SAF, CRU, and UST materials. Still haven't
- 9 seen anything.
- July 2001, interesting statement, ADEQ,
- 11 Department does not want any activity that's going to
- 12 drive up cost. Request by Mr. Denby, Cardon, Beal,
- 13 O'Hara, and Mr. Beal, ADEQ to provide a policy on
- 49-1054(c), what the procedure was before August 2000.
- 15 ADEQ to provide a list of policy, guidance, procedures,
- their decisions, what they are made of, and when they were
- 17 effective.
- August 2001, statement by ADEQ, there is no list
- of policies, guidance, or procedures. We make decisions
- 20 based upon interpretations of law. Request from
- 21 Mr. Denby, Cardon, Beal, O'Hara, and Gill, ADEQ to provide
- 22 a list of decisions and when they were effective.
- Statement by ADEQ same date, August, SAF backlog
- 24 will be gone by the end of the year. The increased number
- is due to training the staff to be on the same page.

- 1 September 2001, request by Ms. Foster, what's
- 2 the RBCA backlog?
- October 2001, request by Ms. Foster, ADEQ to
- 4 provide the number of RBCA documents that have not been
- 5 approved and how long they have been sitting.
- November 2001, ADEQ statement, direct-pay
- 7 applications will be processed faster, backlog is up. It
- 8 will be done by January. ADEQ statement -- or ADEQ
- 9 presents a presentation on the electronic reimbursement
- 10 application. Request from Mr. O'Hara, Smith, and Denby,
- 11 SAF, CRU, UST materials to be posted on the ADEQ Web site.
- 12 ADEQ provide a written policy on electronic application
- 13 process. ADEQ should also supply notification on the
- 14 electronic application as it created the application
- 15 number and the points at the time of the creation to RP.
- 16 That still is not being done.
- 17 March 2002, ADEQ makes a presentation on the
- 18 180-day interest, what is a complete application on the
- 19 40-day review on appeals. Requests from Mr. O'Hara,
- 20 Denby, Mr. Gill, ADEQ to provide a written statement on
- 21 the presentation. Still has not been done to this board
- 22 or made available to the public.
- April 2002, request by Mr. O'Hara, Denby,
- 24 Cardon, and Mr. Gill, ADEQ to provide process to reopen
- 25 sites and new release number assignments, new regulated

- 1 compounds, and record decisions. Also on that date
- 2 request by Mr. Denby and Mr. Gill, ADEQ to provide a copy
- 3 of new checks for reviews of the applications.
- 4 CHAIRMAN O'HARA: Thank you, Mr. Beck.
- 5 Mr. Jones, you had a comment.
- 6 MR. JONES: I'll pass. Actually, I'm sorry.
- 7 On your actuary study, you say everything was rosy. Is
- 8 that what --
- 9 CHAIRMAN O'HARA: I may have paraphrased.
- 10 MR. JONES: I thought there was, like, three
- 11 sentences in that actuary study that said increase taxes
- in conjunction with reducing claims and increasing
- 13 co-payments in order to get this thing back in the black.
- 14 CHAIRMAN O'HARA: I think what I meant to
- 15 say is the conclusions of the study showed that the
- 16 current situation was improving. It would continue to
- 17 improve to the point where by 2011 or -13 there would be
- 18 no more backlog. It would all be on a pay-as-you-go
- 19 basis.
- 20 MR. JONES: You said it was improving.
- 21 CHAIRMAN O'HARA: The situation was as bad
- 22 as it was ever going to get last year. I think it was
- 23 80 million that was solvent. That was going to be slowly
- 24 resolved to be zero by the year 2013. Once again, I think
- 25 we did ask for -- or try to recommend that we update that

- 1 study periodically to make sure that those findings were,
- 2 indeed, adequate. I think we will bring that up at the
- 3 end of the year to recommend some funding for an update of
- 4 that study. Thanks for the clarification.
- 5 Moving on to Item No. 11. I have got quite a
- 6 few items already for next month's agenda. Is there
- 7 anything else members would like to see on next month's
- 8 agenda other than what we've got? You can always e-mail
- 9 me if you have something in the interim.
- Anyone from the public have some comment?
- 11 Mr. Kelley.
- 12 MR. KELLEY: Dan Kelley. Mr. Chairman, on
- 13 last month's agenda, there was an item, I believe it was
- 14 actually an item you had discussed with me and a couple
- 15 other people. It is the issue with the new corrective
- 16 action rules, are we going have to submit a Tier 2
- 17 assessment on every site, okay? That was on the agenda.
- 18 We were supposed -- Nobody was prepared to discuss it last
- 19 month, so we were going to discuss it this month. It
- 20 didn't show up on this month's agenda.
- 21 CHAIRMAN O'HARA: It is on the agenda
- 22 actually, Item 5.
- MR. KELLEY: What did we get as far as a
- 24 statement on that?
- 25 CHAIRMAN O'HARA: The comment was made there

- 1 was going to be a meeting.
- 2 MR. BINGHAM: Training meeting.
- 3 CHAIRMAN O'HARA: Training meeting that
- 4 would go over all the details of new rules and address
- 5 those items that are in Item 5.
- 6 MR. KELLEY: Right.
- 7 CHAIRMAN O'HARA: If there is any comments
- 8 that come out of that, we will bring forward.
- 9 MR. KELLEY: Can we just put an agenda item
- 10 on there for next month to discuss the outcome of this
- 11 training session and any questions and issues that were
- 12 raised as a result of that training session?
- 13 CHAIRMAN O'HARA: Okay.
- Any other comments from the public on the agenda
- 15 items for next meeting?
- Now general call to the public, any items at all
- 17 the public would like to bring up? Going once. Okay.
- 18 Item No. 13, announcements. Our meeting, I
- 19 believe, next month is scheduled for the 16th. There has
- 20 been a request, I think, by Al because of an ATMA meeting
- 21 on the same date that we possibly look at postponing that
- 22 a week. Any committee members going to the ATMA meeting?
- 23 MS. JAMISON: That would make it the 23rd?
- 24 I could come then. I can't make it the 16th.
- 25 CHAIRMAN O'HARA: 23rds look okay for

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     everybody? We will change the meeting to the 23rd of
 1
 2
     October.
                Look forward to seeing you then. This meeting
 3
     is adjourned. Thank you for coming.
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                    (Whereupon, the proceedings adjourned at
                    11:53 o'clock p.m.)
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     STATE OF ARIZONA
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 4
                    I, JENNIFER SCHUCK, Certified Court
     Reporter, Certificate No. 50020, State of Arizona, do
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 6
     hereby certify that the pages numbered from 1 to 100,
     inclusive, constitute a full, true, and accurate
 7
     transcript of all proceedings had in the foregoing matter,
 8
     all done to the best of my skill and ability.
 9
10
                    WITNESS my hand and seal the 30th day of
11
     September, 2002.
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                             JENNIFER SCHUCK, RMR, CRR
                             Certified Court Reporter
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